

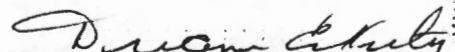
RESOLUTION NO. 7576-R-17

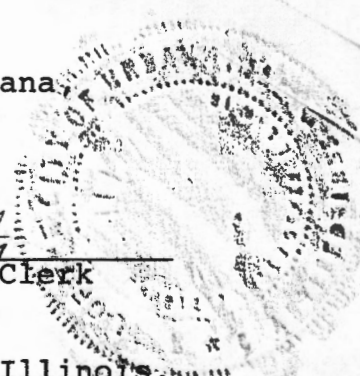
A RESOLUTION APPROVING THE  
APPLICATION BY THE POLICE DEPARTMENT OF THE  
CITY OF URBANA TO PARTICIPATE IN OPERATION "LOCATE"

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF  
URBANA, ILLINOIS:

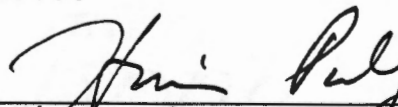
That approval is hereby given to the Police Department of the City of Urbana, Illinois, to make application for participation in an operation entitled Logistically Oriented Crime Analysis Team Effort, herein referred to as Operation LOCATE, which is a combined crime analysis team planning and research effort to be participated in on a multijurisdictional basis with the Police Department of Champaign, Illinois, and the Police Department of the University of Illinois. Said application for Operation LOCATE is attached hereto and hereby incorporated by reference.

PASSED by the City Council of the City of Urbana,  
Illinois, this 3<sup>rd</sup> day of November, 1975.

  
\_\_\_\_\_  
Duane Eckerty, City Clerk



APPROVED by the Mayor of the City of Urbana, Illinois,  
this 17 day of November, 1975.

  
\_\_\_\_\_  
Hiram Paley, Mayor

10-11	APPLICANT PROJECT TITLE 12-71								
1	Operation LOCATE: Logistically Oriented Crime Analysis Team Effort								
2	APPLICANT AGENCY 12-45 City of Champaign	DIVISION 45-79 Police Department							
3	APPLICANT ADDRESS (street) 12-45 102 N. Neil	CITY 46-60 Champaign	COUNTY 61-75 Champaign		ZIP CODE 76-50 61820				
4	CONTACT PERSON 12-45 Police Chief William Dye	AREA 46-48 .217	PHONE 49-55 352-4247		EXT 56-59				
5	line 1 12-71 PROJECT DESCRIPTION — NATURE, PURPOSE AND BENEFICIARIES (use 6 lines if needed) This is a combined Crime Analysis Team and Planning and Research Effort to								
6	line 2 12-71 be participated in on a multi-jurisdictional effort by the Champaign Police								
7	line 3 12-71 Department, the Urbana Police Department and the University of Illinois Police								
8	line 4 12-71 Department.								
9	line 5 12-71								
10	line 6 12-71								
11	PROJECT LOCATION CITY 12-45 Champaign	PROJECT LOCATION COUNTY 45-79 Champaign							
12	FEDERAL FUNDS GRANT 12-19 54,883		OTHER 20-27		MATCHING FUNDS STATE 25-35 3,037		LOCAL 36-43 3,037	OTHER FUNDS 44-51	TOTAL FUNDS 52-60 60,957
13	TYPE OF OTHER FEDERAL FUNDS 12-45				TYPE OF OTHER NON-FEDERAL FUNDS 46-79				
14	FEDERAL PROGRAM TITLE 12-71 Omnibus Crime Control and Safe Streets Act of 1973								
15	FEDERAL AGENCY NAME 12-45 U.S. Department of Justice			FEDERAL SUB-AGENCY 45-79 Law Enforcement Assistance Administration					
16	FEDERAL CATALOG NUMBER 12-31 16.502	ACTION DATE 32-37 MO. DAY YR. 09 05 75			STARTING DATE 36-43 MO. DAY YR. 01 01 76			ENDING DATE 44-49 MO. DAY YR. 12 31 76	
17	TYPE OF APPLICANT: (check the single most applicable box)								
	STATE <input type="checkbox"/> 12	INTER-STATE <input type="checkbox"/> 13	COUNTY <input type="checkbox"/> 14	CITY <input checked="" type="checkbox"/> 15	SCHOOL DISTRICT <input type="checkbox"/> 16	SPECIAL UNIT <input type="checkbox"/> 17	COMMUNITY ACTION <input type="checkbox"/> 18	SPONSORED ORGANIZATION <input type="checkbox"/> 19	OTHER <input type="checkbox"/> 20
	TYPE OF ACTION: (check as many boxes as apply to this action)								
	NEW GRANT <input checked="" type="checkbox"/> 21	CONTINUATION GRANT <input type="checkbox"/> 22	SUPPLEMENT GRANT <input type="checkbox"/> 23	LOAN <input type="checkbox"/> 24	INCREASE DURATION <input type="checkbox"/> 25	DECREASE DURATION <input type="checkbox"/> 26	CANCEL-LATION <input type="checkbox"/> 27	INCREASE DOLLARS <input type="checkbox"/> 28	DECREASE DOLLARS <input type="checkbox"/> 29
	IS STATE PLAN REQUIRED? YES <input checked="" type="checkbox"/> 30 NO <input type="checkbox"/> 31		IS PROJECT UNDER A95 JURISDICTION? YES <input checked="" type="checkbox"/> 32 NO <input type="checkbox"/> 33		ENVIRONMENTAL IMPACT YES <input type="checkbox"/> 34 NO <input checked="" type="checkbox"/> 35		FORM 240 APPROVAL YES <input type="checkbox"/> 36 NO <input checked="" type="checkbox"/> 37		

ADMINISTRATIVE OFFICER

A. Project Title

Operation LOCATE: Logistically Oriented

Crime Analysis Team Effort

B. ILEC Comprehensive Plan

Year 1975 Project Area 10h

C. Type of Grant

New  Continuation

Old Number \_\_\_\_\_

D. Sources of Funding (Summary from Page 7)

	Amount	% of Total
1. ILEC Requested	<u>57,920</u>	<u>95%</u>
2. Grantee Matching Funds	<u>3,037</u>	<u>5%</u>
3. Anticipated Project Income	<u>-0-</u>	<u>-0-</u>
<b>TOTAL</b>	<u>60,957</u>	

E. Date of Application September 5, 1975

F. Length of Project 12 months

G. Starting Date (Estimated) January 1, 1976

H. Applicant

City of Champaign

Department or Division Police Department

Authorized Official Gene Miller

Title City Manager

Address 102 N. Neil

City Champaign Zip Code 61820

Telephone 217/337-2455

IRS Tax Identification No. \_\_\_\_\_

I. Co-Applicant (if any)

Department or Division \_\_\_\_\_

Authorized Official \_\_\_\_\_

Title \_\_\_\_\_

Address \_\_\_\_\_

City \_\_\_\_\_ Zip Code \_\_\_\_\_

Telephone \_\_\_\_\_

IRS Tax Identification No. \_\_\_\_\_

J. Project Director

William Dye

Title Police Chief

Agency Champaign Police Department

Address 102 North Neil Street

City Champaign Zip Code 61820

Telephone 217/352-4247

K. Financial Officer for Project

Ray Johnston

Title Financial Director, City Clerk

Agency City of Champaign

Address 102 North Neil Street

City Champaign Zip Code 61820

Telephone \_\_\_\_\_

L. A-95 Letter of Intent Submitted to:

State Clearinghouse

Sub-State Clearinghouse

Date Submitted August 25, 1975

Name of Sub-State Clearinghouse \_\_\_\_\_

M. Copy of Application Submitted to:

Supreme Court Committee

Dangerous Drugs Commission

Date Submitted \_\_\_\_\_

PROJECT TITLE Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

Operation LOCATE will have four specific functions of (1) General Crime Analysis, (2) Specific Crime Analysis, (3) Special Research Projects, and (4) Law Enforcement Planning.

It will be the objective of the Crime Analyst to collate, analyze, and disseminate information which is accurate pertinent and current. The goals will be to improve overall resource allocation, redeploy manpower, improve criminal identification and apprehension, and increase the case clearance rate of the Champaign Police Department, the Urbana Police Department and the University of Illinois Police Department, all of whom will contribute manpower on a non-refunded basis. The information will be input by (1) the detective bureaus, (2) the Metropolitan Computer Aided Dispatch (METCAD) System to include the patrol divisions, LEADS, NCIC, etc., (3) the proposed Crime Prevention Bureau, (4) the Champaign Urban High Crime Project, and (5) other sources. It will then be analyzed through a fully-automated system by Operation LOCATE and disseminated to (a) the Police Departments, (b) City Administrators: City Councils and City Departments, (c) State's Attorney, (d) Courts, (e) Crime Prevention Bureau, (f) Champaign Urban High Crime Project, (g) Criminal Justice Planning Commissions, and (h) other potential sources. Some bulletins will be issued daily and for police use only, while other reports will be on a periodic or as-needed basis.

The Planning and Research Analyst will be primarily concerned with implementing special research projects as requested by the departments and city administrators. He will also enable the departments to set up a combined and independent full-time planning capability to (1) identify problems, (2) design programs, (3) assist in their implementation, (4) evaluate those programs, and (5) plan for future needs.

PROJECT TITLE Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

1. Personnel Services

Job Title	Annual or hourly rate	# of months or hours on project	% time	TOTAL GRANT COST
Crime Analyst (Project Director)	18,000	12 months	100%	18,000
Planning and Research Specialist	14,000	12 months	100%	14,000
Secretary	6,500	12 months	100%	6,500
				Social Security
				2,252
				Fringe Benefits
				4,235
				Total
				44,987

2. Equipment

Quantity	Description	
3	Telecopiers (\$1,568 x 3 = \$4,704)	4,704
1	Secretarial typewriter	605
1	Secretarial desk and chair	350
2	Executive desks and chairs	600
3	4-drawer locking file cabinets	420
1	Programable calculator (rebuilt)	1,509
6	Cork boards (mounted city maps)	900
		Total
		9,133

3. Consultant

Description	
N/A	
Total	

**OBJECT TITLE**    Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

Other Contractual	TOTAL GRANT COST
Description	
Telecommunications (\$100 per month x 12 months = \$1,200)	1,200
Graphics design for maps and daily and periodic reports and bulletins	3,037
<b>Total</b>	<b>4,237</b>
Travel (project personnel only)	
Travel within Illinois	800
<b>Total</b>	<b>800</b>

PROJECT TITLE Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

6. Commodities (list separately)	TOTAL GRANT COST
Postage, \$25 per month	300
Office supplies, \$50 per month	600
Books and periodicals	600
Telecopier paper, \$25 per month	300
<b>Total</b>	<b>1,800</b>
<hr/>	
7. Construction	
N/A	
<b>Total</b>	
<hr/>	
8. Other Costs	
N/A	
<b>Total</b>	
<hr/>	
9. Indirect Costs	
N/A	
<b>Total</b>	
<b>GRAND TOTAL</b>	<b>60,957</b>

PROJECT TITLE Operation LOCATE: Logistically Oriented Crime Analysis Team EffortILEC Share and Local Cash MatchPERSONNEL SERVICES

Crime Analyst - This person will also direct the project and must have a strong background in the computer technology as this will be an automated crime analysis system using the METCAD computer. A background in dealing with criminal modus operandi characteristics is essential to identify criminal patterns and correlate patterns of activity using the computer sciences on both crime specific and general criminal patterns and activities.

Planning and Research Specialist -

This person must have a background in planning and research in law enforcement and must be capable of identifying pertinent characteristics of criminal activity for daily and periodic police bulletins. Must be capable of independently carrying out research activity to deal with questions posed by the Chief of Police or City Administrators. Also must be capable of designing police projects and training police officers to independently write grant applications and carry out other planning activities.

Secretary - This person must not only be proficient in secretarial skills but must be very reliable to assure that daily and periodic police bulletins are produced and disseminated on schedule.

EQUIPMENT

Telecopiers (3) - These devices will be used for transmitting the daily and periodic reports from the central office of Operation LOCATE which will be near the University of Illinois Police Department, to the Urbana and Champaign Police Departments. Photos of known offenders or crime scenes can also be transmitted from the departments to

Local Non-Match FundsPERSONNEL SERVICES

½-time Detective, \$7,500  
 ½-time Patrol Officer, \$6,500  
 ½-time Administrative Services Officer, \$9,000  
 Sub-total: \$23,000  
 Fringe Benefits, \$5,290  
Total Champaign P.D.: \$28,290

½-time Detective, \$7,000  
 ½-time Patrol Officer, \$6,500  
 ½-time Administrative Services Officer, \$7,000  
 Sub-total: \$20,500  
 Fringe Benefits, \$4,715  
Total Urbana P.D.: \$25,215

½-time Detective, \$7,500  
 ½-time Patrol Officer, \$6,500  
 ½-time Administrative Services Officer, \$7,500  
 Sub-total: \$21,500  
 Fringe Benefits: \$4,945  
Total U of I Security Force: \$26,445

Total Non-Match Funds, Personnel Services:  
 \$79,950.

EQUIPMENT

Champaign P.D.	\$600
Urbana P.D.	\$600
U of I Security Force	\$600
	<u>\$1,800</u>

It is estimated that each department will use at least \$50 worth of time per month on its photocopy machine to reproduce daily and periodic bulletins.



ILEC Share and Local Cash Match  
Equipment (continued)

Local Non-Match Funds  
Equipment (continued)

Operation LOCATE so they can be considered in the inclusion in daily reports. These devices will bring the departments much more closely together and will save much unnecessary travel to hand carry hard copy of all reports. Only one report needs to be sent by telecopier as each department will mass produce the bulletins for distribution to its officers.

Secretarial Typewriter - A standard secretarial typewriter will be needed with interchangeable elements especially for the production of daily bulletins.

Secretarial Desk and Chair - Standard office equipment of this type will be purchased at competitive rates.

Executive Desks and Chairs (2) - Standard equipment of this type will be purchased at competitive rates. Such equipment will be needed for both the Crime Analyst and the Research and Planning Specialist as they will both be spending most of their time in the office.

4-Drawer Locking File Cabinets (3) - At least three locking file cabinets will be necessary as much of the information transmitted by the unit will be confidential in nature. All of the daily reports will be internal distribution only.

Programmable Calculator - This piece of equipment will enable Operation LOCATE to evaluate on a professional basis and by mathematical means the effects of various changes which are instrumented by the departments. It will enable the team to break down complex crime statistics by dividing them into various memory banks. It will also enable the team to compare the effects of many variables on crime rates.

Cork Boards (Mounted City Maps) - These are important items for transcribing data and geo-coded information from the METCAD computer to easily digestible form. They will also enable the unit to more easily demonstrate crime problems and other

ILEC Share and Local Cash Match  
Equipment (continued)

Local Non-Match Funds  
Equipment (continued)

variables to officers and civilians, and to better grasp the crime picture themselves.

OTHER CONTRACTUAL

Telecommunications - This includes both ordinary phone transmissions, and the use of phone lines for the transmittal of information between telecopiers.

Graphics design for maps and daily and periodic reports and bulletins - It is necessary that expert people be contracted with to produce special maps for demonstrating the crime problem to citizens, officers and city officials. It is also necessary that the unit be provided with a professional appearance for its bulletins and reports so that they will be more readily accepted by the various audiences.

OTHER CONTRACTUAL

Univeristy of Illinois - \$3,150.  
The University will provide offices for the unit at or near the U of I Police Headquarters at \$7 per square foot, at 150 square feet per person, for three people.

TRAVEL

Travel within Illinois - This will be for travel to conferences and liaison meetings with other interested departments and professional personnel within the State. The purpose will at first be to gather information on how to establish a successful unit, and later it will be to disseminate information to others who are interested in establishing such a unit.

TRAVEL

Any out-of-state travel will be paid for by the departments. This expense is estimated to be \$600.

COMMODITIES

Postage - This is an estimated sum for the normal costs of operation.

Office Supplies - This is an estimated cost of office supplies for three people, but it may run higher because the nature of the operation is one of producing bulletins, reports and other paperwork.

COMMODITIES

Books and Periodicals - It is important that Operation LOCATE be kept abreast of all the latest developments in the area of

ILEC Share and Local Cash Match

Local Non-Match Funds

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Commodities (continued)

law enforcement since the nature of the operation scans the spectrum of modern criminal identification and investigation especially as pertaining to computer operations.

Telecopier Paper - This is an estimated cost of telecopier paper given a conservative estimate that at least 1,000 reproductions a month will be made.

Commodities (continued)

PROJECT TITLE Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

Section A. Identification of Non-ILEC Grant Funds	AMOUNT
<b>1. Match Funds</b>	
a. Specific Line Item Appropriation — Applicant	<u>1,366</u>
<input checked="" type="checkbox"/> Current Budget <input type="checkbox"/> Future Budget	
Department/Division <u>Police Dept.</u>	
b. Specific Line Item Appropriation — Co-Applicant	_____
<input type="checkbox"/> Current Budget <input type="checkbox"/> Future Budget	
Department/Division _____	
c. Cash (Specify source and amount)	
1. <u>University of Illinois Department</u>	_____
<u>of Public Safety</u>	<u>973</u>
2. _____	_____
3. <u>City of Urbana Police Dept.</u>	<u>699</u>
4. _____	_____
d. Total Hard Cash Match (a+b+c)	<u><u>3,037</u></u>
(Forward to Section B, line 2 below; and to Page 1, Section D.2.)	
<b>2. Anticipated Project Income (Specify source and estimated amount)</b>	
1. <u>None</u>	_____
2. _____	_____
(Forward amount of Anticipated Project Income to Section B, line 4 below; and to Page 1, Section D, 3.)	

Section B. Computation of ILEC Funds Requested	
Grand Total Costs from Page 5, Budget Itemization	<u>60,957</u> (Line 1)
Less: Total Hard Cash Match	<u>3,037</u> (Line 2)
SUBTOTAL	<u>57,920</u> (Line 3)
Less: Anticipated Project Income	<u>-0-</u> (Line 4)
ILEC Funds Requested (Forward to Page 1, Section D, 1.)	<u><u>57,920</u></u>

Section C. Identification of Other Non-Match Funds. (Specify source and amount.) (For ILEC informational purposes only.)	
1. <u>City of Champaign</u>	<u>29,090</u>
2. <u>City of Urbana</u>	<u>26,015</u>
3. <u>University of Illinois</u>	<u>30,395</u>
4. _____	_____
5. TOTAL	<u><u>85,500</u></u>

PROJECT TITLE Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

Demographic Characteristics

The populations of the area encompassed by the police departments of Champaign, Urbana, and the University of Illinois at Champaign-Urbana are growing at a very fast pace. The population totals for Champaign and Urbana and the number of students attending the University of Illinois are listed as follows:

Populations: Champaign-Urbana Area

	<u>1950</u>	<u>1960</u>	<u>1970</u>
Champaign	39,563	50,107	59,147
Urbana	22,834	27,294	33,739
Univ. of Ill.	17,162	20,219	32,296

This represents a total population growth of approximately 20% every decade. Unfortunately, the rate of increase of crime is even surpassing this tremendous growth rate. The number of index crimes and their rate of increase for the entire area of Champaign County reported during the last six years is listed below.

Champaign County

	<u>1969</u>	<u>1970</u>	<u>1971</u>	<u>1972</u>	<u>1973</u>	<u>1974</u>
Total Crime Index						
Actual number	2,814	3,298 +24%	3,851 +10%	6,532 +70%	7,253 +11%	7,841 +8%
Rate per 100,000	1,867.0	2,142.8 +15%	2,358.5 +10%	4,067.2 +72%	4,383.9 +7%	4,739.3 +8%

These figures are as taken from the Uniform Crime Reports and from the statistics of the Department of Law Enforcement. This represents an increase for reported crimes over the last six years of approximately 175%. It is very likely that such a large increase represents more than just improved reporting; in addition, it probably reflects a very large increase in the actual rate and number of crimes which are occurring. As a result, over the past years the police departments in the Champaign-Urbana area have been constantly adding manpower. The present levels of manpower in the departments are listed as follows:

Number of Full-Time Sworn Officers

Champaign Police Department	89
Urbana Police Department	44
University of Illinois Police Department	61

However, as of this year the departments can no longer afford to add manpower because they, like other municipal areas, are presently suffering from a money crunch due to inflation. Unfortunately, all signs indicate that this worsening inflation is also causing the crime rate to continue to soar.

The solution which the police departments and city administrators have chosen to help resolve this problem is twofold:

- (1) Improved allocation of resources by utilizing funds for the purchase of technologically advanced communications and records systems.
- (2) Improved allocation of manpower by combining the resources of the three jurisdictions to achieve greater cost-effectiveness and information analysis and interchange between departments.

The program herein proposed is primarily concerned with the latter of these approaches. Since the area of Champaign, Urbana and the University of Illinois is a single metropolitan entity, the importance of disseminating accurate, pertinent and current information between departments is especially important. Criminals and their illegal activities, after all, have no respect for jurisdictional boundaries. So, without an approach to criminal identification based on a common information base, the chances of successfully employing modern criminal investigation techniques are highly dubious. Furthermore, it is necessary to have an active unit capable of collating, analyzing, and disseminating relevant information in a multi-jurisdictional manner. All of the information collected locally could be centrally combined but without the proper screening and analysis, it is useless and represents just an overabundance of data upon which it is very difficult to logically determine a course of activity.

It is the goal of this program to resolve that problematic issue.

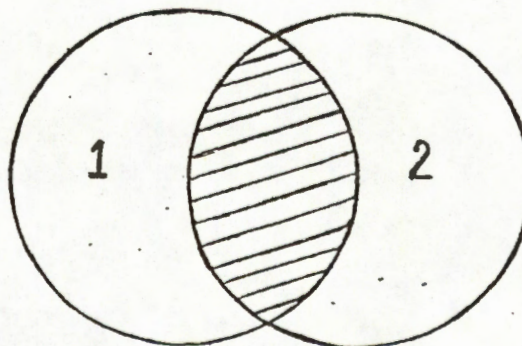
#### Overview of Goals of Operation LOCATE

Operation LOCATE stands for "Logistically Oriented Crime Analysis Team Effort." It is logistically oriented because it shares a common metropolitan area, and is concerned with the bringing together of two elements (law enforcement and offenders) by the parameters of time and location. Furthermore, it seeks to utilize in the best available manner the resources of three jurisdictions, and other programmatic resources which are shared in common.

Operation LOCATE will have two identifiable functions, but they will be neither distinct nor independent of one another. The functions will be (1) crime analysis and (2) research and planning. While these functions are not necessarily the same, neither can be fully performed without carrying out the other activity. The crime analysis component is further separable into two parts: (a) crime specific analysis and, (b) general longer-range crime analysis. A Venn Diagram can, perhaps, most clearly demonstrate the relationship between the two overall functions of Operation LOCATE.

#### Functions:

- 1 - Crime Analysis
- 2 - Planning and Research



Circle one represents the crime analysis component, while circle two demonstrates the research and planning component. The area of overlap is where the functions of crime analysis coincide with certain functions of research and planning. While it would certainly be possible to set up the two units separately and independent of one another, it is felt that our approach is most cost-effective and efficient since there will be absolutely no need for any duplication of efforts. In fact, since all of the staff will be working in a single unit, the ability to exchange, both formally and informally, and act upon information will be maximized and in this may, maximum results should be accrued.

### Input to Operation LOCATE

The spirit of cooperation in law enforcement of Champaign, Urbana and the University of Illinois makes this area unique in its potential for fostering progressive law enforcement programs. This cooperative spirit is only one of the "extra" contributions which will be employed by the jurisdictions to make Operation LOCATE an extremely successful effort. Other departmental programs which will represent contributions to Operation LOCATE will be (1) the Metropolitan Computer Aided Dispatch (METCAD) System, (2) the Champaign Urban High Crime Project, (3) the proposed Metropolitan Crime Prevention Program, and (4) the proposed Consolidated Law Enforcement Data Center (CLEDC).

How each of these contributes to Operation LOCATE can now be explained:

(1) The METCAD system will be the primary component through which Operation LOCATE will receive input. Within the parameters of the law, all types of crime specific and general criminal information from the METCAD system will be screened by the operation's personnel. Some of the primary types of information which will be looked for will be crime patterns by: (a) time of occurrence, (b) type of occurrence, (c) appearance of offender, (d) types of tools or vehicles used, (e) any unusual developments in the general pattern of criminal occurrences, and (f) any other identifiable modus operandi characteristics which might help to identify a criminal suspect. All of this information will be stored in the METCAD system in a real time, on line, and up-to-date manner and will be retrievable through the development of proper software. Since Operation LOCATE will be housed at or near the University of Illinois Police Department, the computer terminal at that location can be used by the unit for retrieval of any pertinent information about occurrences within the three jurisdictions.

(2) The Champaign Urban High Crime Project will be identifying the crime problem within the City of Champaign by (a) type of occurrences and (b) area of occurrences. It also is examining the attitudes among both civilians and police concerning the "perceived" crime problem and the "perceived" seriousness of various types of offenses. This can assist in giving overall direction to Operation LOCATE as to which types of offenses it would most fully like to deal with. But most importantly, the Crime Project has successfully geo-coded the area of the City of Champaign, while the area of the University of Illinois has already been geo-coded. Urbana will be geo-coded as a result of the METCAD

project. Thus, a printout from the METCAD terminal will be available stating what the crime picture looks like from a multi-jurisdictional geographical basis by hour, shift, day, month, or season by type of offense, workload per officer, or any other desirable variable.

(3) The proposed Metropolitan Crime Prevention Program could have a key impact on Operation LOCATE. It could assist in correlating criminal occurrences with degrees of target hardening and with the amount of protection people provide for themselves when they are outside of their dwelling places. If particular remedial problems can be identified by the Crime Prevention Project, such information can immediately be input to Operation LOCATE.

(4) The proposed Consolidated Law Enforcement Data Center (CLEDC) is still in its most embryonic stage. A Regional Criminal Justice Information System (RJIS) Study has just been approved for funding by ILEC and will soon begin examining the needs within Champaign and Vermilion Counties on a region-wide basis. CLEDC, which would be a Regionally-based CJIS, would easily interact with Operation LOCATE and give Operation LOCATE the ability to examine some of the offenses being committed outside of the Champaign-Urbana area by offenders who center their activities in this metropolitan vicinity. Operation LOCATE could also greatly contribute to the setting up of CLEDC because they will already have the expertise of examining crimes in both a specific and a general manner and identifying patterns and individual offenders. What has been discussed so far have actual or proposed ILEC funded program and their relationship to Operation LOCATE. How other departmental activities relate to Operation LOCATE will not be discussed as the list of input mechanisms continues.

Diagram I should also be referred to, entitled "Systemic Flow of Information to Operation LOCATE."

(5) The Detective Bureaus of the three departments will provide a wealth of information to Operation LOCATE. They can be especially helpful in assisting Operation LOCATE in setting up its list of M.O. descriptors. Since much of what detectives uncover about crime will probably not find its way into the METCAD system, Operation LOCATE will have to work very closely with the bureaus to informally probe for information they have stored away.

(6) All of the information from the patrol divisions will be readily accessible through METCAD. Also, the interface will be provided in this way with LEADS, NCIC, ALEC and other authorized local, state and federal agencies.

(7) Other sources of input to Operation LOCATE might be the County Jail, the State Work Release Center newly established in Urbana, the State's Attorney's Office, the State Department of Corrections, Bulletins issued by Departments such as the Chicago Police, the ILEC-funded Women Against Rape Project, and of course, other private citizen input.



### Output of Operation LOCATE

The question is clearly posed by this time as to what Operation LOCATE will do with all of this information it will be handling. This is the same problem which is posed by many police chiefs who have advanced data gathering systems: an overabundance of information. An overabundance of information can be as problematic as having no information at all. It will simply be the task of Operation LOCATE to collate, analyze and disseminate the minimum amount of information which is necessary to get the job done, depending upon the audience being addressed and the questions being asked. A list of various types of informational responses should now be examined.

(1) A daily information sheet should be distributed to all patrol officers. It could even be updated on a per-shift basis if that was necessary. This sheet should have a hot-list on vehicles and individuals, with pictures of wanted offenders prominently displayed. It should also identify areas of the city which have recently been particular problem areas. It might also contain any other pertinent information which the Chief of Police would want distributed. This "daily bulletin" should be for dissemination within the police department only.

(2) The detective bureaus would probably also receive this same bulletin, but Operation LOCATE will be working even more closely with these bureaus in assisting them in identifying suspects, discovering probable cause for arrest, and clearing past cases by correlating information with that of known offenders. Combined meetings of all detective bureaus should be held at least weekly and also on an as-needed basis to assist in disseminating and correlating information with known suspects and offenders of target crimes. Lists of M.O. characteristics can be programmed into the METCAD system so that various questions can be asked and suspects identified.

(3) Administrative services will be especially concerned with receiving assistance from Operation LOCATE so that beat maps can be appropriately realigned, perhaps even on a daily basis or by time of day. A special TAC unit might be employed as a result of a particular criminal pattern which has been identified and as a result of a predicted occurrence which has been calculated.

(4) Information from Operation LOCATE will be given to both Police Chiefs and City Administrators to assist the City Councils in determining manpower needs and budget allocations. It might be helpful to present council members with geo-coded maps, identifying high-crime areas and locations in need of increased services.

(5) An area of great neglect in the past has been provision of information to other city departments by law enforcement agencies. The input and recommendations of a Crime Prevention Unit could be very helpful in establishing building codes, and in approval of building permits. It will be one of the tasks of Operation LOCATE to see that this type of flow of information takes place.

(6) The Crime Prevention Bureau itself could use much of the information produced by Operation LOCATE to identify areas in need of target hardening and other such prevention measures.

(7) The State's Attorney and the Court System are in grave need of increased information about the types of offenders with whom they are dealing, and periodic reports should be made available to them especially concerning particularly nefarious offenders.

(8) Other recipients of appropriate information might be the Campaign Urban High Crime Project, Women Against Rape, numerous citizen groups, and other interested parties.

### Research and Planning Function

Most of the research function of Operation LOCATE has already been described and will especially be pertinent toward such functions as beat allocation by variables of time and patrol area. Also, there will be particular research tasks assigned in relation to particular questions which may be raised by the Chiefs of Police, the Mayors, City Managers, Council members and other authorities.

The planning functions carried out will be very dependent on what is discovered by such research. The relationship between the Administrative Service Bureaus of each department and Operation LOCATE will be the key element in determining the success of each department developing its own planning capabilities. Each department, in combination with the other departments, should be capable of projecting its own programmatic needs into the future, developing the capability of seeking sources of outside funding, and designing and completing the required applications to secure such outside funding. At present, the officers in each department who are assigned the task of planning are very overloaded because they also fill the functions of training officers, communications specialists, and purchasing agents. As a result of this program, it is expected that each department will assign an officer on a half-time basis to learn the trade of being a planning specialist.

### Structure of Operation LOCATE

Operation LOCATE will be directly supervised by a Police Policy Board which is presently in the process of being formally organized. This body will also be overseeing such projects as METCAD, the Police Diversion Project and other progressive multi-jurisdictional ventures. (This structure is represented in Diagram II). It will be comprised of (a) the Chief of Police of each department or his assigned alternate; (b) a mayor, city manager, or other administrative authority from each city; and (c) a non-voting representative staff member of the East Central Illinois Criminal Justice Commission. Interest has also been expressed in the community concerning the establishment of a non-voting citizens advisory board to have input in the operation of these multi-jurisdictional venture.

The Director of Operation LOCATE will be a Crime Analyst with a strong computer background and experience in law enforcement. He will be primarily responsible for the crime analysis function such as designing the daily and periodical reports of

att. 7576-A17  
77.18

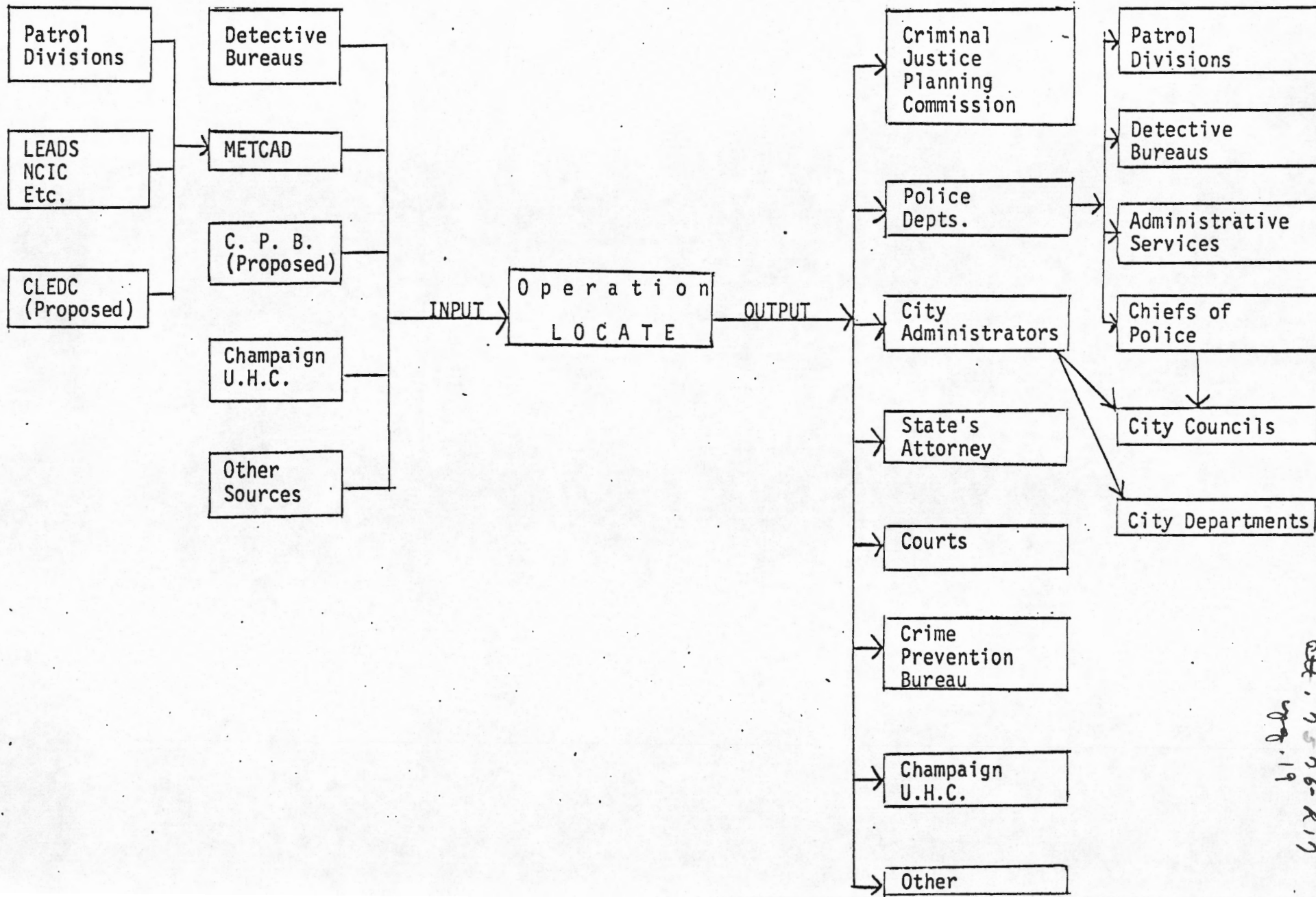
of the unit. The Research and Planning Specialist will be the Assistant Director and he must have experience in law enforcement planning and research. He will directly assist the Crime Analyst in his duties and also be directly responsible for planning liaison with the police departments, and the carrying out of special research tasks. The secretary will assist in the preparation and dissemination of the daily and periodical reports. The administrative structure of Operation LOCATE is represented in Diagram III.

The method of disseminating reports to the departments from the central location of Operation LOCATE will be through a telecopier device which can transmit 8½" by 11" documents over telephone lines. It will be necessary to have three such devices, one for the central office located at or near the University of Illinois Police Department, one at the Champaign Police Department and one at the Urbana Police Department. This is much more cost effective than by hand carrying the hard copy on an as-needed basis. Also, it will allow for the two-way dissemination of photographic information between departments and assist the departments in establishing a closer relationship. Each department will be responsible for reproducing enough copies of the reports so each officer will one made available. The photocopying equipment is already present at or near each department, and the departments are willing to pick up this added expense.

The assignment of officers from the three departments to maintain liaison with Operation LOCATE is shown in Diagram IV. It is vital that these officers actually be assigned to work directly with Operation LOCATE so that this proposed relationship does not become just nominal. The types of assignment of officer time here proposed are based on function rather than purely structural prerogatives. If just one or two full-time officers from each department were assigned as liaison, it is very doubtful that the entire departments would become involved in the functions of Operation LOCATE. This proposed structure is designed, however, to involve all functional units of the departments to a reasonable degree. In that way, Operation LOCATE will not only receive input from all of the departmental sections, but will also be able to give comprehensive multi-jurisdictional feedback to each component.

Systemic Flow of Information in Relation to Operation LOCATE

Diagram I



Att. 7576-219  
Aug. 19

Diagram II

Administrative Structures of Policy Board

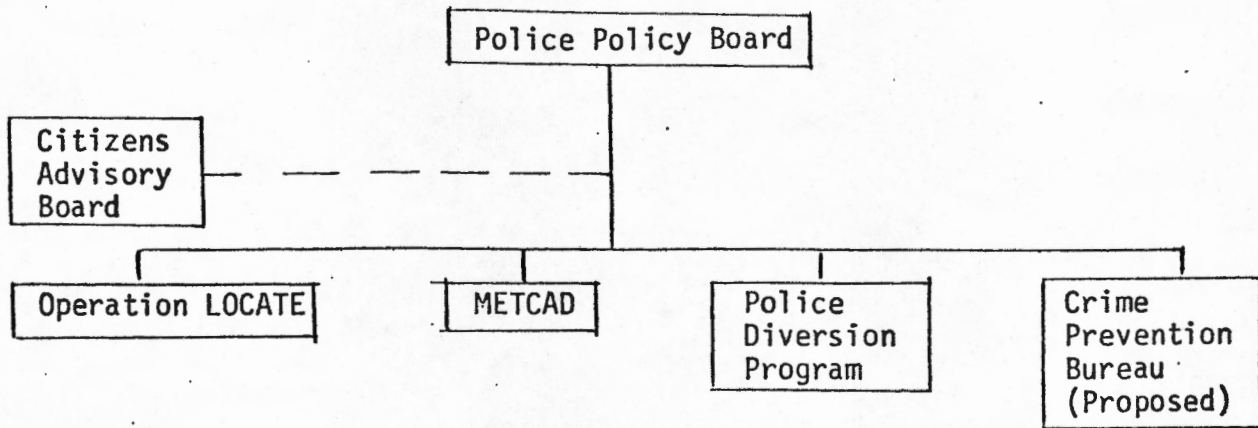


Diagram III

Administrative Structure of Operation LOCATE

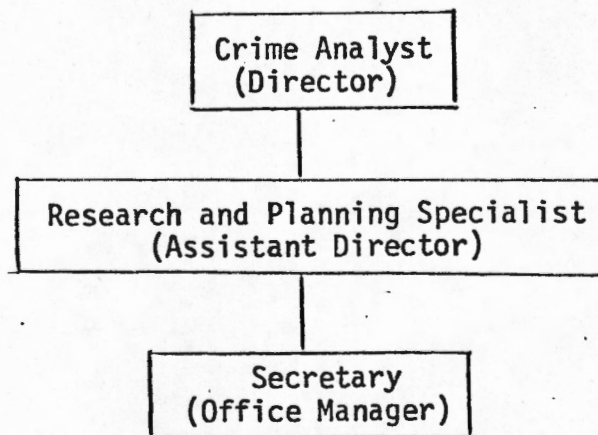
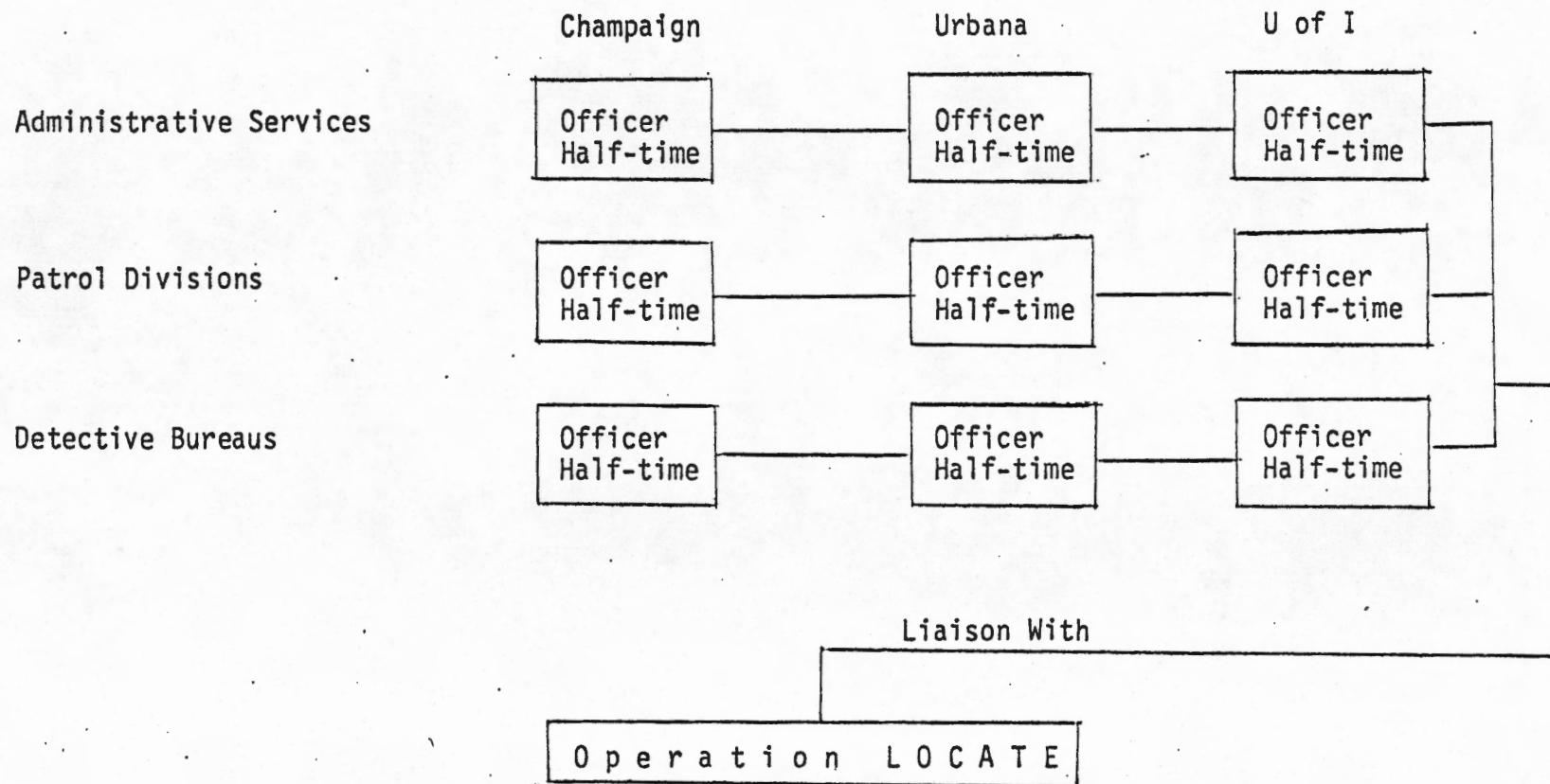


Diagram IV

Assignment of Officers to Maintain Liaison with Operation LOCATE



(4½ assigned officers to maintain contact)

OFF. 7576-K19  
87.21

PROJECT TITLE Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

Task	Beginning Date	Completion Date	Assigned to
Advertise for Crime Analysis	1/1/76	1/15/76	Police Policy Board
Choose Project Director	1/16/76	1/31/76	Police Policy Board
Purchase equipment	2/1/76	2/28/76	Crime Analyst
Hiring other staff	2/1/76	2/28/76	Crime Analyst
Evaluate departments' needs	3/1/76	3/31/76	Project Staff
Establish liaison with departments	3/1/76	3/31/76	Project Staff
Begin producing bulletins	4/1/76	ongoing	Project Staff
Establish liaison with city governments	4/1/76	4/31/76	Project Staff
Begin special planning and research projects	5/1/76	ongoing	Planning & Research Spec.
Begin Training officers in planning and grant writing	6/1/76	ongoing	Planning & Research Spec.

Recasted Cash Needs

	Total for 1st Year	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
ILEC	57,920	21,181	12,247	12,246	12,246
non-ILEC	3,037	3,037	-0-	-0-	-0-
TOTAL	60,957	24,218	12,247	12,246	12,246

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pg. 23

CONTROL NUMBER (for ILEC use only)

PROJECT TITLE Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

NAME Chief William Dye Position Project Director

Education and/or experience relevant to this project

Chief of Police, City of Champaign.

NAME To be named Position Crime Analyst

Education and/or experience relevant to this project

At least a B.A. in a field relevant to Computer Technology plus at least two years of work in law enforcement relevant to criminal identification or any acceptable combination of education and law enforcement experience.



PROJECT TITLE Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

Name To be named Position Planning and Research Specialist

Education and/or experience relevant to this project

At least a B.A. in law enforcement or a related field and at least one year of experience as a criminal justice planner. Must have experience or education in research design and implementation. Any acceptable combination of experience or education will be acceptable.

Name To be named Position Secretary

Education and/or experience relevant to this project

Must be capable of performing standard secretarial tasks, and be able to work for two individuals on distinctly separate projects at the same time, and performing these tasks on a full-time, as-needed and assigned basis.

PROJECT TITLE Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

**10. USE OF FUNDS:** Grant funds may be expended only for the purpose and activities covered by the approved plan and budget of the application. The approved project will be carried out in accordance with ILEC's Financial Guidelines along with such specific additional conditions as may be imposed on this project at the time of award or hereafter.

**11. REVOCATION:** Upon appropriate investigation and after notice to the grantee regarding any irregularity, ILEC may revoke the grant for use, in whole or in part, provided that a revocation shall not include any amount obligated previous to the effective date of the revocation if such obligation was made solely for the project as approved.

**12. INSPECTION AND AUDIT:** ILEC, the Law Enforcement Assistance Administration and the Comptroller General of the United States, or any of their duly authorized representatives, shall have access for purpose of audit and examination to any book, documents, papers, and records of the grantee, and to relevant books and records of subgrantees and contractors, as provided in Section 521 of P.L. 90-331.

**13. MAINTENANCE OF RECORDS:** Financial and program records for the project shall be retained for three years following the ending date of the grant period. Records shall be retained beyond the three-year period if an audit is in progress and/or the findings of a completed audit have not been resolved satisfactorily.

**14. ALLOWABLE COSTS:** The allowability of costs incurred under this grant shall be determined in accordance with the general principle of allowability and standards for selected cost items set forth in Federal Management Circular 74-4, "Principles for Determining Costs Applicable to Grants to and Contracts with State and Local Governments."

**15. PROJECT INCOME:** All interest income earned by the grantee from grant funds must be returned to ILEC by check payable to the Treasurer, State of Illinois. Other income may be applied to project purposes or to reduction of project costs.

**16. OBLIGATION OF GRANT FUNDS:** Grant funds may not, without advance written approval by ILEC, be obligated prior to the effective date or subsequent to the termination date of the grant period. Obligations outstanding as of the termination date shall be liquidated within 90 days. Such obligations must be related to goods or services provided and utilized within the grant period.

**17. PUBLIC AVAILABILITY OF INFORMATION:** The grantee (contractor) agrees to comply with the requirements of paragraph 32 of EAA Guideline Manual M 4100.1D, State Planning Agency Grants, relating to the availability to the public of identifiable records or other documents that are pertinent to the receipt or expenditure of LEAA funds and the availability of records of the votes of planning councils including dissenting members' votes relating to the approval of plans or the allocation or award of LEAA funds. The grantee shall include in any subgrant or contract involving LEAA funds a condition requiring the subgrantee or contractor to comply with the requirements and to require its subgrantees or subcontractors to comply with the requirements.

**18. CLEAN AIR ACT AND WATER POLLUTION ACT:** The grantee certifies that it has not been convicted of any offense under the Clean Air Act (42V.S.C.1857) as amended by Public Law 91-604, nor under the Federal Water Pollution Act (33V.S.C. 1251 et seq.) as amended by Public Law 92-500 and Executive Order 11738.

**19. FEDERAL STATUTORY REQUIREMENTS:** The grantee agrees to accept responsibility for determining applicability of the following federal laws to his project, and executing necessary documents of compliance if required as part of this application: National Environmental Act of 1969, National Historic Preservation Act of 1966, Uniform Relocation Assistance and Real Property Acquisition Policy Act (See pages 11 and 12 of application instructions).

**11. COMPETITIVE BIDDING:** All purchases with an aggregate amount in excess of \$1,500 shall be competitively bid, unless otherwise authorized by ILEC.

**12. EQUIPMENT PURCHASE:** The grantee agrees to maintain strict compliance with ILEC and State requirements for purchase of equipment.

**13. REPORTING IRREGULARITIES:** The grantee agrees to report promptly to the Illinois Law Enforcement Commission the nature and circumstances surrounding any financial irregularities discovered.

**14. PUBLISHED REPORTS:** All published reports about the project shall acknowledge ILEC as the source of funds.

**15. REPORTS TO ILEC:** Reports by the grantee will be submitted to ILEC as required.

**16. EVALUATION:** The grantee agrees to participate in any evaluation of the project by ILEC or its designate.

**17. FUTURE CIVIL RIGHTS AND EEO CERTIFICATION:** During the life of any multi-jurisdictional grant of \$25,000 or more in ILEC funds, the grantee must obtain properly executed Civil Rights Certification and appropriate EEO Certification from any additional co-applicant, subgrantee or contractor directly benefitted by the grant (i.e., receiving personnel, equipment or funds).

I accept these conditions and will abide by all of them.

*Raymond Miller* 9-4-75  
 Authorized Official (Applicant) (Signature) Date

*William E. Dye* 9/4/75  
 Authorized Official (Co-Applicant) (Signature) Date  
 Project Director (Signature) Date

Any questions on this application should be referred to:

Name William Dye  
 Title Chief of Police  
 Address 102 N. Neil  
 City Champaign Zip Code 61820  
 Telephone 217/352-4247

att. 10-16-81  
pg. 26

PROJECT TITLE Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

Name of Applicant City of Champaign

Please list in chronological order, most recent first, your actual expenditures for the last four (4) years, for criminal justice system activities.

- 1) \$ 1,522,000 for Fiscal Year 19 75 current completed expenditures
- 2) \$ 1,337,351 for Fiscal Year 19 74 preceding year's completed expenditures
- 3) \$ 1,126,572 for Fiscal Year 19 73 3rd year's completed expenditures
- 4) \$ 1,300,000 for Fiscal Year 19 72 4th year's completed expenditures

(1972 figure is a 14-month budget)

The above fiscal data was obtained from: Former grant applications

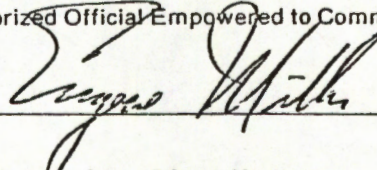
**Certification:**

The applicant for Federal assistance under the provisions of the Crime Control Act of 1973, hereby certifies that grant funds will be in addition to, and not a substitute for, criminal justice services previously provided without Federal assistance.

The applicant further certifies that expenditures for law enforcement for the current period covered by this grant will be at least as great as for the most current year's expenditures plus the average annual increment in such expenditures for the past three years.

The applicant further certifies that should personnel be transferred to this project from an existing criminal justice agency, and paid with project funds, such personnel will be replaced within the same fiscal year as the transfer.

Signature of Authorized Official Empowered to Commit the Applicant to this Certification:

Signature:  Date: September 4, 1975

Title: Champaign City Manager

\*NOTE: Where the above certification cannot be made and there is a reduced or unchanged State or local investment in law enforcement, attach an explanation demonstrating that the applicant's reduced or unchanged commitment would have been necessary even if Federal financial support under Title I was not available.

**PROJECT TITLE** Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

ASSURANCE OF COMPLIANCE WITH SECTION 518(c) (1) OF THE CRIME CONTROL ACT OF 1973; U. S. DEPARTMENT OF JUSTICE REGULATION, TITLE 28, CODE OF FEDERAL REGULATIONS, PART 42, SUBPART C, 42.101-112; SUBPART D, 42.201-206; SUBPART E, 42.301-305; THE HEIGHT REQUIREMENT GUIDELINES, G7400.2A, OF THE LAW ENFORCEMENT ASSISTANCE ADMINISTRATION; ILLINOIS LAW ENFORCEMENT COMMISSION EQUAL EMPLOYMENT OPPORTUNITY GUIDELINES; THE ILLINOIS FAIR EMPLOYMENT PRACTICES ACT AS AMENDED, AND ALL RULES, REGULATIONS, AND GUIDELINES, AS AMENDED, OF THE ILLINOIS FAIR EMPLOYMENT PRACTICES COMMISSION.

City of Champaign (hereafter called the "Applicant")  
(Name of Applicant)

HEREBY ASSURES that no person shall, on the grounds of race, creed, color, national origin or sex be excluded from participation in, be refused the benefits of, or be otherwise subjected to discrimination under grants awarded pursuant to P. L. 90-351, as amended, on any project, program or activity or subgrant supported by this grant. The grantee hereby agrees to comply with the provisions and requirements of Title VI of the Civil Rights Act of 1964 and regulations issued by the Department of Justice and the Law Enforcement Assistance Administration thereunder as a condition of award of Federal funds and continued grant support. The grantee further hereby agrees to comply with the Justice Department equal employment opportunity regulations in Federally assisted programs, to the end that discrimination in employment practices of State Planning Agencies, law enforcement agencies, and other agencies or offices administering, conducting or participating in any program or activity receiving Federal financial assistance, on the grounds of race, creed, color, sex or national origin, be eliminated. This grant condition shall not be interpreted to require the imposition in State plans or planning agency subgrant programs of any percentage, ratio, quota system or other program to achieve racial balance or eliminate racial imbalance in a law enforcement agency. The United States reserves the right to seek judicial enforcement of this condition.

THE APPLICANT FURTHER ASSURES that it is in compliance with; and that it shall continue to comply with the Department of Justice Regulations on Equal Employment Opportunity in federally assisted programs (Title 28 CFR Part 42, Subpart C, Subpart D, and Subpart E), the Height Requirement Guidelines G7400.2A of the Law Enforcement Assistance Administration, ILEC Equal Employment Opportunity Guidelines, Fair Employment Practices Act, as amended, and all Rules, Regulations and Guidelines of the Illinois Fair Employment Practices Commission, to the end that there shall be no discrimination on the grounds of race, color, creed, sex, or national origin, in the employment practices of law enforcement agencies and other agencies or offices of states or units of general local government administering, conducting, or participating in any program or activity receiving Federal financial assistance extended by the Law Enforcement Assistance Administration of the U. S. Department of Justice.

THE APPLICANT RECOGNIZES the right of the Illinois Law Enforcement Commission to deny, withhold, suspend or terminate any application, contract, grant award or any disbursement of funds thereunder, if at any time there is cause to believe that the applicant is not in compliance with the foregoing in accord with Section 5.9 of the ILEC Equal Employment Opportunity Guidelines.

THIS ASSURANCE is given in consideration of and for the purpose of obtaining any and all Federal grants, loans, contracts, property, discounts or other Federal financial assistance extended after the date hereof to the Applicant by the Illinois Law Enforcement Commission, including installment payments after such date on account of applications for Federal financial assistance which were approved before such date. The Applicant recognizes and agrees that such Federal financial assistance has been and will continue to be extended in reliance on the representations and agreements made in this assurance, and that, in addition to any remedies available to the Illinois Law Enforcement Commission and/or the Illinois Fair Employment Practices Commission, the United States shall have the right to seek judicial enforcement of this assurance. This assurance is binding on the Applicant, its successors, transferees, and assignees, and the person or persons whose signatures appear below are authorized to sign this assurance on behalf of the Applicant.

No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving LEAA financial assistance with the exception of the qualifications set forth in Title IX, Section 901(a) of Public Law 92-318 (86 Stat. 378).

City of Champaign  
(Applicant)  
September 4, 1975  
(Dated)

Eugene Miller  
(Authorized Official)  
Champaign City Manager  
(Title)

OBJECT TITLE Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

I, Eugene Miller (person filling application)

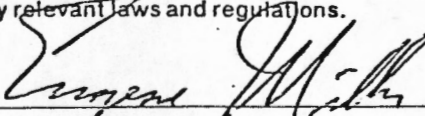
certify that the Champaign Police Department (recipient agency)  
has formulated an Equal Employment Opportunity Program in accordance with 28 CFR 42.301 et seq. and that  
it is on file in the office of:

Name William Dye

Address 102 N. Neil, Champaign, 61820

Title Champaign Police Chief

for review or audit by officials of the Illinois Law Enforcement Commission or the Law Enforcement Assistance  
Administration, as required by relevant laws and regulations.

Signature 

Name Eugene Miller

Title Champaign City Manager

Date September 4, 1975

PROJECT TITLE Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

Date Application Received by Region: September 3, 1975 Region Number: 16

**A. Regional Checklist**

	YES	NO
Have items "A" through "K" on the application form been completed properly?	<u>X</u>	<u>      </u>
Do all budget items foot and cross-foot?	<u>X</u>	<u>      </u>

**Have the following been completed and/or attached:**

	YES	NO
Program area designation (Item B, Page 1)	<u>X</u>	<u>      </u>
Sources of Funding (Item D, Page 1)	<u>X</u>	<u>      </u>
Project Summary	<u>X</u>	<u>      </u>
Budget Itemization	<u>X</u>	<u>      </u>
Budget Narrative	<u>X</u>	<u>      </u>
Project Narrative	<u>X</u>	<u>      </u>
Implementation Schedule	<u>X</u>	<u>      </u>
Biographical Sketches	<u>X</u>	<u>      </u>
Condition Page Signature	<u>X</u>	<u>      </u>
Non-Supplanting Certification	<u>X</u>	<u>      </u>
Civil Rights Certification Form(s)	<u>X</u>	<u>      </u>
EEO Certification form(s)	<u>X</u>	<u>      </u>

Has the applicant filed Form SNA-95 "Notification of Intent to Apply for Federal Assistance"?	<u>X</u>	<u>      </u>
Is a copy of the letter of intent included in the application?	<u>X</u>	<u>      </u>

**DO NOT SUBMIT THIS APPLICATION TO ILEC UNLESS ALL ABOVE QUESTIONS ARE ANSWERED "YES."**

PROJECT TITLE Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

Regional Programmatic Staff Review

(1) Project Goals and Objectives:

The goals and objectives of Operation LOCATE are in conformity with the Regional Plan in that they not only represent progressive law enforcement objectives, but seek to do so through:

- (a) Combining resources to achieve greater cost effectiveness and
- (b) Seeking to use technologically modern methods in analyzing the crime problem.

One other goal which the Regional Commission recommends, however, is that the unit seek to establish among the three departments contingency emergency procedures to be employed in case of a natural disaster, large scale civil disobedience, or any other emergency situation. Few departments have such procedures formally outlined and we feel it would be in the best interest of all concerned to formally state desired interdepartmental responses given various disaster situations.

(2) Project Effectiveness:

Operation LOCATE presents a fine opportunity to assist in formally evaluating many of the on-going programs in this Region. It was, therefore, the recommendation of the Regional Commission that a programable calculator be included in the budget. There is constantly discussion concerning the lack of formal evaluation of ILEC programs, but with a programable calculator, the program's staff will be capable of mathematically evaluating the results of many local changes in police policy and calculate the various levels of significance. Compatible areas can be examined to test for the effects of changes, wrought not only by ILEC programs, but by changes in policy dictated by police administrators. It is not enough to just compare changes in the mind's eye, but rather it is much more desirable to evaluate differences in mathematically constant manners. This is the reason why it was recommended that a programable calculator be added as a budget component.

It is a further recommendation that Operation LOCATE assist local personnel in evaluating the first year's performance of the METCAD system.

(3) Project Cost Effectiveness:

The project cost effectiveness will actually determine whether the project is effective in the long run. This would be measured by the willingness of the departments to pick up the cost of these three full-time personnel. As required by ILEC, the departments must be capable of picking up costs at the end of ILEC funding, and it is clear that the departments have the capacity to do so. It is also the opinion of the Regional Commission that this will be done, because of the usefulness

which the departments will find in using the daily and periodic bulletins which Operation LOCATE will produce. There is a great need in the Champaign-Urbana area for this type of reliable and up-to-date information-interchange on a multi-jurisdictional manner.

(4) Time Required to Achieve Objectives:

This program should become fully operational within four or five months. There will be a limited lag time during which project personnel will be chosen, liaison with the departments will be set up, and the daily information needs of the departments will be determined. Along with other preliminary steps which will need to be undertaken, this should require four or five months at the most for completion. The METCAD system, which will be the main source of information and crime analysis, should begin to be operational on a regular basis at just about that point in time. So, Operation LOCATE should be fully operational by the middle of next year.

(5) Impact of Project on Community:

Operation LOCATE should have a significant impact on the community. While the daily bulletins will be for interdepartmental distribution only, many of the reports of Operation LOCATE will be widely disseminated and useful in implementing such things as crime prevention techniques, improved reporting of suspected incidents to the police through greater awareness of crime, and an improved understanding of the crime problem by the people's elected representatives. There should be no threat to citizen privacy presented by the operation because only suspects and offenders who are officially wanted by the police through arrest warrants will be written up in the police daily bulletins. Also, there should be an improved success rate at locating stolen vehicles because that will be another component of the officers' daily bulletins. So, there should be both low visibility and high visibility effects of Operation LOCATE on the community.

(6) Project Conformity with Regional Plan:

Operation LOCATE directly conforms with the Regional Plan in that it is a component part of a series of multi-jurisdictional efforts which are presently being undertaken. This is demonstrated in a number of the diagrams following the project narrative. Some of the projects undertaken to date are:

- (a) The Police Diversion Project,
- (b) The Metropolitan Computer Aided Dispatch (METCAD) System,
- (c) The proposed Metropolitan Crime Prevention Team.

The establishment of the Police Policy Board to oversee these programs represents actual institutional change which has been brought about by local cooperative spirit and ILEC's willingness to fund progressive law enforcement programs. As has been pointed out many times in the Regional Commission, the criminals have no respect for jurisdictional boundaries, and therefore, multi-jurisdictional information and communication systems are necessary for effective enforcement.



(7) Eligibility Under ILEC Comprehensive Plan:

The applicant meets all ILEC project standards in that the applicant:

- (a) Has a patrol allocation and deployment system based upon the incidence of criminal offenses, calls for service, etc.
- (b) Has a records and reporting system which is sufficient to supply data to comprehensively study the affect of the factors identified.
- (c) Has sufficient patrol personnel to permit a high level of flexibility.
- (d) Has established at least one full-time position of "Planning and Research Specialist" as a result of the grant.
- (e) Has demonstrated a crime problem that is directly suppressible by the redeployment of patrol and investigative personnel.
- (f) Has sufficient personnel (194), above minimum required (50).
- (g) Has a full-time investigative staff of sufficient size to effectively utilize crime/offender/target information.
- (h) Has established a full-time position of "Crime Analyst" as a result of the grant.

Further, it is the intent of the applicant to improve the utilization of departmental resources through a multi-jurisdictional approach by collating, analyzing, and disseminating information which is accurate, pertinent, and current to improve overall resource allocations, redeploy manpower, improve criminal identification and apprehension, and increase the case clearance rate of all three departments.

PROJECT TITLE Operation LOCATE: Logistically Oriented Crime Analysis Team Effort

The Regional Planning Commission reviewed the subject application on September 3, 1975  
Date

Discussion:

The Regional Planning Commission recommends that this application be:  
 Approved  
 Approved With Conditions  
 Denied

Recommended Conditions (if any):

Reasons for Denial:

Name of Regional Planning Commission East Central Illinois Criminal Justice Region Number 16  
Commission

Signature of Chairman C. Vaughn Broughton Date 9/3/75