



## DEPARTMENT OF COMMUNITY DEVELOPMENT SERVICES

*Grants Management Division*

### **m e m o r a n d u m**

**TO:** Community Development Commission

**FROM:** Michael Loschen, Grants Coordinator II

**DATE:** July 15, 2003

**SUBJECT:** CHDO Operating Funds Agreements for Homestead Corporation

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#### **Description**

On the agenda for the July 22 meeting of the Community Development Commission is a HOME CHDO agreement to pledge \$31,783 to the Homestead Corporation for administration and operating costs associated with their continued operation and new development of housing projects.

#### **Issues**

The issue is whether the Community Development Commission should recommend to City Council regarding both agreements.

#### **Background**

The HOME Investment Partnerships Program (HOME Program) allows 5% of a grantee's funding to be used for the administration/operating costs of Community Housing Development Organizations (CHDOs). In FY2003-2004, the Urbana HOME Consortium was awarded \$1,178,315, of which \$58,915 can be used in this manner.

The Urbana City Council has approved the FY2003-2004 Annual Action Plan (AAP), which identifies activities to be funded under the HOME Program and the Community Development Block Grant Program. HOME funds were allocated in the plan to the Homestead Corporation for \$31,783 in administration/operating funds. The CHDO operating funds are generally used for costs that can't be attributed to a specific program or project, such as salaries, benefits, insurance, office supplies and equipment, professional services, rents, etc... Neither the City nor the CHDOs will have to match these funds.

Homestead Corporation became a CHDO in FY1996-1997 while they developed their Single-Room Occupancy facility. Their primary focus is affordable rental housing. As such, they have also purchased 9 single-family homes throughout the Urbana and Champaign area with the help of HOME funds. The single-family units are leased to larger sized families that receive Section 8 rental assistance. Homestead is also currently developing the final homes within the City of Urbana's Eads at Lincoln Subdivision. Staff will bring an agreement for Homestead's rental property development to the Commission at a later date.

## **Options**

1. Recommend the agreement as written to City Council
2. Recommend the agreement with amendments to City Council.
3. Do not recommend the agreement to City Council.

## **Fiscal Impacts**

There would be no fiscal impact to the city budget. Funds for Homestead have been budgeted in Fiscal Year 2003-2004.

## **Recommendations**

Staff recommends that the Community Development Commission forward a favorable recommendation to City Council for this agreement.

**Memorandum Prepared By:**

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**Michael J. Loschen**  
**Grants Coordinator II**

## **Attachments:**

- (1) Urbana HOME Consortium Community Housing Development Organization Agreement – Homestead Corporation of Champaign-Urbana – CHDO Operating – FY2003-2004
- (2) An Ordinance Approving and Authorizing the Execution of an Urbana HOME Consortium Community Housing Development Organization Agreement – Homestead Corporation of Champaign-Urbana CHDO Operating – FY2003-2004

**URBANA HOME CONSORTIUM**  
**COMMUNITY HOUSING DEVELOPMENT ORGANIZATION AGREEMENT**  
**HOMESTEAD CORPORATION OF CHAMPAIGN-URBANA**  
CHDO Operating (FY2003-2004)

THIS AGREEMENT, made and entered into by and between the CITY OF URBANA, an Illinois Municipal Corporation, acting as lead entity for the Urbana HOME Consortium (hereinafter the "City"), and Homestead Corporation of Champaign-Urbana, a not-for-profit corporation incorporated under the laws of the State of Illinois (hereinafter "Homestead").

WITNESSETH:

WHEREAS, the City of Urbana, the City of Champaign, and Champaign County have been jointly designated as a Participating Jurisdiction by the U.S. Department of Housing and Urban Development (hereinafter "HUD") for purposes of receiving HOME Investment Partnership (hereinafter "HOME") Program funds in the name of the Urbana HOME Consortium under provisions of Title II of the Cranston-Gonzales National Affordable Housing Act of 1990, as amended (42 U.S.C. 12701 *et seq.*) (hereinafter the "National Affordable Housing Act"); and

WHEREAS, the Urbana HOME Consortium has received HOME Program funds from HUD for the period beginning July 1, 2003, and ending June 30, 2004, to increase affordable housing opportunities for low-income residents of Urbana, Champaign, and unincorporated Champaign County; and

WHEREAS, the Urbana City Council has adopted a Consolidated Plan for Program Years 2000-2004 (hereinafter the "Consolidated Plan") which budgets \$1,178,315 in Urbana HOME Consortium funds for the period beginning July 1, 2003, and ending June 30, 2004, including \$176,748 set aside for use by Community Housing Development Organizations (hereinafter "CHDOs") and \$58,915 for administrative costs incurred by CHDOs in accordance with an Intergovernmental Agreement Concerning Administration of a Champaign/Urbana/Rantoul/Champaign County HOME Investment Partnerships Consortium executed by Mayor Tod Satterthwaite on behalf of the City on July 7, 1999 (hereinafter the "Intergovernmental Agreement"); and

WHEREAS, the Consolidated Plan encourages the development of non-profit housing development organizations eligible for CHDO status and promotes increasing the capacity for affordable housing production at the neighborhood level; and

WHEREAS, Homestead has been designated as a recipient of CHDO funds for the Urbana HOME Consortium for FY2003-2004; and

WHEREAS, Homestead has fulfilled all HOME Program requirements necessary to be certified as a CHDO; and

WHEREAS, Homestead has applied to the City for FY2003-2004 Urbana HOME Consortium funding for administration and operating costs related to the continued operation and new development of HOME funded rental housing properties (hereinafter the "Project"); and

WHEREAS, the City has the right and authority, pursuant to both the HOME Program and the Intergovernmental Agreement to allocate Urbana HOME Consortium funds to Homestead for the Project.

NOW, THEREFORE, the parties hereby agree as follows.

1. **Preamble** The preamble set forth above is hereby incorporated and made part of this Community Housing Development Organization Agreement (hereinafter the "Agreement").
2. **Purpose** The purpose of this Agreement is to pledge FY2003-2004 Urbana HOME Consortium funds to provide Homestead with administrative and operating activities to complete the Project.
3. **Pledge of HOME and Match Funds** The City pledges to Homestead \$31,783 in Urbana HOME Consortium funds for the Project.

Specific uses of said funds are for administration and operating activities related to the continued operation and new development of their HOME CHDO rental programs are shown in Exhibit 1.

Homestead shall not request disbursement of HOME funds until HOME funds are needed to pay eligible costs related to the Project. The amount of any request for funds shall not exceed the amount needed and shall be supported by appropriate documentation (i.e. payroll documentation, receipts, invoices). The City shall make payment to Homestead within fourteen (14) calendar days of receipt of a complete and acceptable request by the City. The City reserves the right to withhold disbursement of funds until appropriate documentation is submitted. All checks shall be made payable to "Homestead Corporation." All monies granted to Homestead pursuant to this Agreement shall be expended by Homestead by August 31, 2004.

4. **Eligible Uses of Funds.** Homestead may expend funds per 24 CFR 92.208(a) and 24 CRF 92.300(f).

*24 CFR 92.208(a): Up to 5 percent of a participating jurisdiction's fiscal year HOME allocation may be used for the operating expenses of community housing development organizations (CHDOs). These funds may not be used to pay operating expenses incurred by a CHDO acting as a subrecipient or contractor under the HOME Program. Operating expenses means reasonable and necessary costs for the operation of the community housing development organization. Such costs include salaries, wages, and other*

*employee compensation and benefits; employee education, training, and travel; rent; utilities; communication costs; taxes; insurance; equipment; materials and supplies. The requirements and limitations on the receipt of these funds by CHDOs are set forth in 92.300(f).*

*24 CFR 92.300(f): Limitation on community housing development organization operating funds. A community housing development organization may not receive HOME funding for any fiscal year in an amount that provides more than 50 percent or \$50,000, whichever is greater, of the community housing development organization's total operating expenses in that fiscal year. This also includes organizational support and housing education provided under section 233(b)(1), (2), and (6) of the Act, as well as funds for operating expenses provided under 92.208.*

5. **Financial Responsibility** The allocation of funds by the City pursuant to this Agreement shall in no way obligate the City for any financial responsibility incurred by the Project in excess of the funding pledged herein.
  
6. **Equal Employment** Homestead agrees that there shall be no discrimination against any person who is employed in carrying out the Project, or against any applicant for such employment, because of race, color, religion, sex, age, or national origin, or any other discrimination prohibited by Urbana law, including but not limited to employment, upgrading, demotion, or transfer; recruitment advertising; layoff or termination; rates of pay or other forms of compensation; and selection for training, including apprenticeship. Homestead further agrees to the following.
  - A. It shall be bound by said equal opportunity clause with respect to its own employment practices during the duration of its participation with the City and HUD.
  - B. It shall furnish the City and HUD with information as they may require for the supervision of such compliance and will otherwise assist the City and HUD in the discharge of primary responsibility for securing compliance.
  - C. It shall carry out such sanctions and penalties for violation of the equal opportunity clause as may be imposed upon contractors and subcontractors by the Secretary of Labor, the City, or HUD.
  - D. It shall abide by the Urbana Human Rights Ordinance regarding equal employment.
  
7. **Certifications** Homestead represents the following with respect to this Agreement.

- A. Homestead possesses legal authority to receive HOME Program funds from the City and to execute the Project as described herein.
- B. The governing body of Homestead has duly adopted or passed as an official act a resolution, motion, or similar action authorizing execution of this Agreement including all understandings and assurances contained herein, and directing and designating the authorized representative of Homestead to act in connection with this Agreement and to provide such additional information as may be required.
- C. Homestead, its successors and assigns, agrees to develop and operate the Project in accordance with HOME Program regulations promulgated at 24 CFR Part 92.
- D. Homestead acknowledges there is no match requirement for these HOME CHDO funds disbursed by the City in the amount of \$31,783.
- E. Homestead shall comply with the regulations, policies, guidelines, and requirements of federal management circulars as they relate to the acceptance and use of federal funds for the Project. Homestead agrees to maintain financial records in accordance with applicable Federal guidelines; OMB circulars A-110, A-122, and A-133; the following requirements of 24 CFR Part 84: 84.2, 84.5, 84.13, 84.16, 84.21, 84.22, 84.26 - 84.28, 84.30, 84.31, 84.34 - 84.37, 84.40 - 84.48, 84.51, 84.60 - 84.62, 84.72, and 84.73. Homestead shall separately and accurately identify use of HOME funds pursuant to this Agreement.
- F. Homestead shall comply with Title VI of the Civil Rights Act of 1964 (P.L. 88-352) and the regulations issued pursuant thereto (24 CFR Part 1), which provides that no person in the United States shall on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity for which Homestead receives federal financial assistance.
- G. Homestead shall comply with Executive Order 11246, and all regulations issued pursuant thereto (24 CFR Part 130), which provide that no person shall be discriminated against on the basis of race, color, religion, sex, or national origin in all phases of employment during the performance of federal or federally-assisted contracts. Such contractors and subcontractors shall take affirmative action to insure fair treatment in employment, upgrading, demotion, or transfer; recruitment or recruitment advertising; layoff or termination, rates of pay or other forms of compensation and selection for training and apprenticeship.
- H. Homestead shall establish safeguards to prohibit employees from using positions for a purpose that is or gives the appearance of being motivated by a desire for

private gain for themselves or others, particularly those with whom they have family, business, or other ties.

- I. No Federal appropriated funds have been paid or will be paid, by or on behalf of Homestead, to any person for influencing or attempting to influence an officer or employee of any agency including the City, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.

If any funds other than Federal appropriated funds have been paid, or will be paid to any person for influencing or attempting to influence an officer or employee of any agency including the City, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, Homestead will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.

- J. Homestead shall give HUD and the Comptroller General through any authorized representative access to and the right to examine all records, books, papers, or documents related to the Project.
- K. Homestead authorizes the City and HUD to conduct on-site reviews, examine personnel records, and to conduct any other procedure or practice necessary to assure compliance with this Agreement. Homestead will ensure that all documents related to this Project shall be kept for a period of five years after project completion (September 2009). Records to be retained include, but are not limited to timesheets; receipts and invoices for materials, supplies, and services; and documentation used to request re-imbursement of expenses.
- L. Homestead shall at all times observe and comply with all laws, ordinances, or regulations of Federal, State, and local governments which may in any manner affect the performance of this Agreement. Homestead shall be liable to perform all acts to the City in the same manner as the City performs these functions to the Federal government.
- M. Homestead shall be responsible for any and all claims, costs, causes, actions, and expenses, including, but not limited to, attorneys' fees incurred by reason of a law suit or claim for compensation arising in favor of any person, including the employees, officers, independent contractors, subcontractors, or agents of Homestead, on account of personal injuries or death, or damages to property occurring, growing out of, incident to, or resulting under this Project, whether

such loss, damage, injury, or liability is contributed to by the negligence of the City or its officers, employees, or agents, or by the premises themselves or any equipment thereon whether latent or patent, or from other causes whatsoever, except that Homestead shall have no liability for damages or the costs incident thereto caused by the sole negligence of the City, or its officers, employees, or agents.

- N. Homestead shall have full control of the ways and means of performing the services referred to herein. Homestead acknowledges and agrees that its employees, representatives, subcontractors, and agents may in no respect be considered employees of the City.
8. **Affirmative Marketing.** Homestead must adopt an affirmative marketing policy and procedure acceptable to HUD to attract tenants for their rental properties per 24 CFR 92.351. Affirmative marketing steps consist of actions to provide information and otherwise attract eligible persons in the housing market area to the available housing without regard to race, color, national origin, sex, religion, familial status or disability. The affirmative marketing requirements and procedures adopted must include:
- Methods for informing the public, owners, and potential tenants about Federal fair housing laws and the City's affirmative marketing policy
  - Requirements and practices Homestead must adhere to in order to carry out the affirmative marketing procedures and requirements
  - Procedures to be used by Homestead to inform and solicit applications from persons in the housing market area who are not likely to apply for the housing without special outreach
  - Records that will be kept describing actions taken by Homestead to affirmatively market units and records to assess the results of these actions
  - A description of how the Homestead will annually assess the success of affirmative marketing actions and what corrective actions will be taken where affirmative marketing requirements are not met.
9. **Prohibition Against Lobbying** Homestead acknowledges that no funds disbursed pursuant to this Agreement shall be used to finance lobbying activities. Furthermore, Homestead acknowledges that no Homestead employee funded in whole or part pursuant to this Agreement shall engage in lobbying activities at any time during the term of this Agreement. For purposes of this Agreement the term "lobbying activities" shall include the following.
- any activity related to the election or appointment of an individual to public office, including, but not limited to, contributions to campaign funds, solicitation in an attempt to influence the outcome of an election for public office, and preparation and dissemination of campaign materials



- sponsorship of candidate forums
- sponsorship of voter registration drives
- provision of transportation to polling places
- contributing financially to elected or appointed public officials in an attempt to influence legislation
- hiring an individual or individuals to represent an organization and/or its position before elected or appointed public officials .

10. **Compliance** Homestead agrees that if the City determines that Homestead has not complied with or is not complying with the provisions of this Agreement and so notifies Homestead by written notice of said violations and Homestead fails to correct said violations within thirty (30) days from receipt of said notice, the City may terminate this Agreement by written notice and may take any other action as may be permitted pursuant to this Agreement.

11. **Notices** Notices and communications under this Agreement shall be sent first class, prepaid to the respective parties as follows.

TO THE CITY:                      Bob Grewe, AICP, Manager  
    Grants Management Division  
    400 South Vine Street  
    Urbana, Illinois 61801

TO HOMESTEAD:                      Jim Rose, Executive Director  
    Homestead Corporation  
    306 West Griggs Street  
    Urbana, Illinois 61801

12. **Contingencies** This Agreement, including the provision of funds by the Urbana HOME Consortium for the Project as described herein, is contingent upon the following:

- Receipt of FY 2003-2004 HOME Program funds by the City of Urbana on behalf of the Urbana HOME Consortium in an amount not less than \$1,178,315.

13. **Assignment** Homestead shall not assign this Agreement, nor any part thereof, without prior written approval of the City.

14. **Modification** No modification of this Agreement, including modification of the budget in *Exhibit 1*, shall be effective unless in writing and executed by the parties hereto.

15. **Termination** Unless otherwise extended through a modification, this Agreement shall terminate on August 31, 2004.

- 16. **Execution of Agreement.** This Agreement shall be binding upon the City and Homestead, their successors and assigns, and shall be effective as of the date executed by the Mayor and attested by the City Clerk.

**CITY OF URBANA**

Tod Satterthwaite, Mayor	Date
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Phyllis D. Clark, City Clerk	Date
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**HOMESTEAD CORPORATION OF CHAMPAIGN-URBANA**

Printed Name	Signature	Date
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Printed Name	Signature	Date
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*Exhibit 1: Homestead Operating Budget - FY2004*

*Exhibit 1*

**Homestead Corporation of Champaign-Urbana  
Operating Budget  
FY2004**

<b><u>EXPENSE</u></b>	<b><u>AMOUNT</u></b>	<b><u>HOME FUNDED</u></b>
<b>Personnel Services</b>		
Staff Salaries & Benefits	<u>\$ 86,000</u>	<u>\$20,933</u>
	\$ 86,000	\$20,933
<b>Materials &amp; Supplies</b>		
Office Supplies	\$ 2,800	\$ 750
Maintenance Supplies	<u>\$ 2,700</u>	<u>\$ 0</u>
	\$ 5,500	\$ 750
<b>Contractual Services</b>		
Maintenance Contract	\$ 5,000	\$ 0
Printing & Postage	\$ 500	\$ 400
Insurance	\$ 8,100	\$ 4,000
Travel & Training Costs	\$ 500	\$ 400
Property Management Fees	\$ 16,000	\$ 0
Telephone Services	\$ 2,300	\$ 1,300
Audit Fee	<u>\$ 5,000</u>	<u>\$ 4,000</u>
	\$ 37,400	\$ 10,100
<b>Capital Outlay</b>		
Building Equipment	<u>\$ 2,500</u>	<u>\$ 0</u>
	\$ 2,500	\$ 0
<b>Other Property Expenses</b>		
Debt Service	\$ 72,000	\$ 0
Property Operating Costs	<u>\$ 88,000</u>	<u>\$ 0</u>
	\$160,000	\$ 0
<b>TOTAL EXPENSES</b>	<b>\$291,400</b>	<b>\$31,783</b>

ORDINANCE NO. \_\_\_\_\_

**AN ORDINANCE APPROVING AND AUTHORIZING THE EXECUTION  
OF AN URBANA HOME CONSORTIUM COMMUNITY HOUSING  
DEVELOPMENT ORGANIZATION AGREEMENT**

(Homestead Corporation of Champaign-Urbana CHDO Operating FY2003-2004)

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF  
URBANA, ILLINOIS, as follows:

Section 1. That an Agreement providing \$31,783 in HOME funds, for  
administration and operating expenses related to the continued operation and  
new development of HOME funded rental housing properties, between the City of  
Urbana and Homestead Corporation of Champaign-Urbana, in the form of the copy  
of said Agreement attached hereto and hereby incorporated by reference, be  
and the same is hereby authorized and approved.

Section 2. That the Mayor of the City of Urbana, Illinois, be and the  
same is hereby authorized to execute and deliver and the City Clerk of the  
City of Urbana, Illinois, be and the same is authorized to attest to said  
execution of said Agreement as so authorized and approved for and on behalf  
of the City of Urbana, Illinois.

PASSED by the City Council this \_\_\_\_\_ day of \_\_\_\_\_,  
2003.

AYES:

NAYS:

ABSTAINS:

\_\_\_\_\_  
Phyllis D. Clark, City Clerk

APPROVED by the Mayor this \_\_\_\_\_ day of \_\_\_\_\_, 2003.

\_\_\_\_\_  
Tod Satterthwaite, Mayor