

#### DEPARTMENT OF COMMUNITY DEVELOPMENT SERVICES

Planning Division

#### memorandum

**TO:** Laurel Lunt Prussing, Mayor

**FROM:** Elizabeth H. Tyler, AICP, Director, Community Development Services

**DATE:** January 23, 2008

**SUBJECT:** Menards Development Study Session

# **Introduction and Background**

Menard, Inc. proposes to develop approximately 357 acres owned by them in the Route 130 Corridor. This proposal will require approval by the City for annexation, zoning changes, subdivision platting, and arrangement for infrastructure cost sharing. The approvals will be through a Master Development/Annexation Agreement to be presented to the Plan Commission and City Council for approval this year. Construction of the store and other developments will then follow.

Menard, Inc., a privately-held company based in Eau Claire, Wisconsin, owns Menard's, the third largest home-improvement chain in the United States. The property was purchased at a land auction in the fall of 2005, and City staff, the Illinois Department of Transportation (IDOT) and other entities have been working with Menard, Inc. representatives since that time.

Menard, Inc.'s land is divided between seven tracts located on both sides of Route 130 and generally between University Avenue on the north and Florida Ave. Extended on the south. Approximately half the land is located in Champaign County. Menard, Inc. plans to annex their unincorporated property in order to develop in a coordinated, master plan fashion. Although Menard's plans to grade the entire acreage all at once following City approvals, full build out is expected to take place over ten years or more, depending on market conditions. The first development component will be a Menard's store (Exhibits 12 and 13) just south of the existing Walmart. Store opening is currently anticipated for the spring of 2010.

Menard, Inc. representatives are making introductory presentations to the Urbana Plan Commission and City Council to provide an opportunity for feedback on their overall plans. The Plan Commission held a study session on the development at their January 10, 2008 meeting. The Committee of the Whole is scheduled to review Menard's plans at their January 28, 2008 meeting. The Committee of the Whole is requested to review and provide any feedback but is not being asked to take action at this time.

#### **Submittals and Process**

Generally, the review process for Menard's development will be:

• Informal review (study session)

Developer introduces development concepts and requests feedback. Not a formal submittal for approval.

#### Formal reviews

Annexation agreement. The proposed annexation agreement would include provisions for annexation, zoning, platting, and development, including which parties will be responsible for infrastructure costs. The annexation agreement is also expected to grant any necessary Zoning Ordinance variances and Subdivision Ordinance waivers. The Plan Commission will review and make recommendations to the City Council concerning zoning and subdivisions proposed as part of the annexation agreement. The City Council would approve or deny the annexation agreement.

Subdivision applications. Plan Commission will reviews and makes recommendations to the City Council concerning plats. The City Council will approve or deny plats. However, the City Council will be asked to agree in advance to Preliminary Plats through the annexation agreement. Menard's plans to submit Final Plats for approval over a period of up to ten years.

Staff and Menard's intend to submit a proposed annexation agreement for the entire project within the next few months.

#### **Proposed Land Use and Zoning**

The following shows the proposed land uses and zoning for Menard's development.

Proposed Land Uses and Zoning Classifications*			
Proposed Land Use	Gross Acreage	% of Total Gross	Proposed
		Acreage	Zoning
Commercial	154.7 acres	43.3%	B-3
Residential	202.3 acres	56.7%	R-2 to R-5
Single-Family Detached	112.9 acres	31.6%	R-2 & R-3
Townhouse/Condominium	89.6 acres	25.1%	R-4 & R-5
TOTAL	357.0 acres	100.0%	
* "Gross acreage" includes street rights-of-way and stormwater ponds.			

Generally, a little less than half the property would be developed as commercial with the remainder developed as residential. This follows the 2005 Comprehensive Plan's Future Land Use Map for the area. A range of residential building types would be constructed: single-family detached residences, from smaller and larger lots; and attached condominiums or townhouses offered for sale. The exact housing product type for Tract A-2 (behind the Menard's store) is still under review and is to be determined although Menard's envisions four or six-unit buildings with either townhouses or condominiums for sale. It should also be noted that the single-family and townhouse portions will also include large water features which will also serve as detention basins for both residential and commercial tracts.

Currently Menards is proposing to divide the acreage they own into seven separate tracts that will be platted in phases over a period of years. The development concepts (see Exhibit 4) for each are as follows:

- Tract A-1 Menard's store and commercial outlots
- Tract A-2 Four or six-plex townhouses or condominium (for sale) organized around water features (consistent with Berringer Commons)
- Tract B-1 Commercial (unspecified)
- Tract B-2 Commercial (unspecified)
- Tract C-1 Larger retail store sites with commercial outlots
- Tract C-2 Mixed residential, transitioning from smaller single-family lots (consistent with the adjoining Savannah Green Subdivision) to larger single-family lots organized around water features to four or six-plex townhouses or condominiums (for sale) adjoining commercial development
- Tract D Larger single-family lots consistent with the adjoining Stone Creek Subdivision

The following is a more complete summary of the proposed plats (A-1 through D) as attached.

### <u>Plat A-1</u>

Proposed Land Use:	Menard's store and commercial outlots	
Current Zoning:	AG-2, Agriculture (County)	
	B-3, General Business	
Proposed Zoning:	B-3, General Business	
Number of Acres	44.60	
Number of Proposed Lots:	13	

#### Plat A-2

Proposed Land Use:	Single-Family Residential (attached townhouses or
	condominiums)
Current Zoning:	AG-2, Agriculture (County)
	B-3, General Business
Proposed Zoning:	R-4, Medium Density Multiple Family Residential
	R-5, Medium High Density Multiple Family
	Residential
Number of Acres	81.66
Number of Proposed Lots	5

# Plat B-1 and B-2

Proposed Land Use:	Commercial	
Current Zoning:	AG-2, Agriculture (County)	
	R-1, Single-Family Residential	
Proposed Zoning:	B-3, General Business	
Number of Acres	35.60	
Number of Proposed Lots	Unknown at this time	

# Plat C-1

Proposed Land Use:	Commercial
Current Zoning:	R-1, Single-Family Residential
Proposed Zoning:	B-3, General Business
Number of Acres	74.48
Number of Proposed Lots	13

# Plat C-2

Proposed Land Use:	Single-Family Residential (mostly detached)		
Current Zoning:	R-1 and R-2, Single-Family Residential		
Proposed Zoning:	R-2, Single Family Residential		
	R-3, Single and Two-Family Residential		
	R-4, Medium Density Multiple Family Residential		
Number of Acres	80.58		
Number of Proposed Lots	252		
	103 (R-2)	137 (R-3)	12 (R-4)

# Plat D

Proposed Land Use:	Single-Family Residential
Current Zoning:	AG-2, Agriculture (County)
Proposed Zoning:	R-2, Single Family Residential
Number of Acres	40.2
Number of Proposed Lots	83

# 2005 Comprehensive Plan

Menard, Inc.'s proposed plans would comply with Urbana's 2005 Comprehensive Plan in terms of Future Land Uses. (Exhibit 3) Stub streets in Tract A-2 (behind Menard's) will need to be extended to the north and east property lines to comply with the Comprehensive Plan's Mobility Map. (Exhibit 5) This will allow future connections to adjoining tracts and avoid transportation barriers.

#### **Pedestrian, Bicycle, and Transit Mobility**

Menard's plans include a pedestrian and bicycle network which would provide internal circulation, connections between residential and commercial land uses, and access to the larger city-wide network. The proposed facilities would include both public concrete sidewalks and private asphalt multi-trails, including around ponds. (Exhibit 6) The network would also take advantage of a planned multi-use side path along Route 130 to be constructed by the City of Urbana through a half million dollar State grant.

It should also be noted that for the Menard's store, Menard's store site plan (Exhibit 12) includes a dedicated pedestrian/bicycle path across their parking lot from Route 130 to their store entrance.

In terms of sidewalks and trails, Menard's plans offer a new concept for Urbana. They propose to provide more trails than would typically be seen in residential subdivisions – and which are extremely popular with new home buyers – in lieu some street sidewalks. The concept is that each home would front on either a sidewalk (front of lot) or a trail (back of lot). Doing so would require a waiver from the Subdivision Code which requires that sidewalks be constructed on both side of each residential street. The Plan Commission reviewed this proposed network and request some adjustments to the plan.

Urbana's Bicycle and Pedestrian Advisory Committee reviewed these plans at their January 23, 2008 meeting. They had specific suggestions for certain aspects of the plan but did not voice opposition to the concept as a whole.

In terms of transit, Menard's is working with MTD to accommodate bus service.

#### **Necessary Infrastructure Improvements**

Necessary major infrastructure improvements include:

- Widening and improving Rt. 130 between University Ave. & Florida Ave. Extended
- Extending Florida Ave to Rt. 130, and
- Widening Washington Street

Specifically for Route 130, the roadway would be improved between University Avenue and Florida Avenue Extended. This would include widening to four lanes and upgrading the roadway to an urban cross section with curb and gutter without ditches. Route 130 would have strictly controlled access meaning that no driveways will be allowed onto this state highway. All property will be accessed from other arterial, collector, and access streets. Traffic lights will be located no closer than quarter mile apart (at University Avenue, Washington Street, and Florida Avenue Extended). Streets located half way between traffic lights will be right-in/right-out only. Again, the purpose is to maintain good traffic flow and avoid stop-and-go congestion one might expect for a typical large commercial area.

Improvements to Route 130 will cost approximately \$8 million. City staff and Menard's have a proposed arrangement whereby Menard's share would be \$4.5 million and others' proposed share (including the public's portion) would be \$3.5 million. Menard's would design, build, and pay for these improvements up front. The City would reimburse Menard's up to \$3.5 million in sales taxes from new commercial development over a period of up to ten years. The City would then recoup a proportional share of the \$3.5 million from other adjoining properties as they develop. Again, this is an arrangement

proposed by City staff and Menard's but which would need to be reviewed and approved by the City Council through the annexation agreement. It should be noted that the City of Urbana is requesting a State appropriation to assist in paying for upgrading this portion of State Route 130.

Menard's development does not require or anticipate that an interstate interchange will be constructed at High Cross Road/I-74. In terms of sewer, the project is not contingent on the planned East Side Sewer Interceptor. The entire development will be served by the existing gravity sewer system although development east of Route 130 could require a private lift station to pump sewage to the west side of Route 130.

#### Recommendation

No action is required at this time. The information provided is for review and discussion. An annexation and then development plats will be submitted for formal review at a later date.

Prepared by:	
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cc:

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Sean Bohan, Engineer TEC Design 5828 Arndt Lane Eau Claire, WI 54701

George M. (Mike) Pennell Sunnybrook on Old State Road, LLC 785 Timber Edge Dr. Sherman, IL 62684 Garrett B. Caffee, Corporate Counsel Menards 4777 Menard Drive Eau Claire, WI 54703-9625

Kenneth N. Beth Evans, Froehlich Beth & Chamley 44 Main Street, Third Floor P.O. Box 737 Champaign, IL 61820

# Attachments:

Exhibit 1: Location Map

Exhibit 2: Development Tracts
Exhibit 3: Future Land Use Map
Exhibit 4: Development Concepts

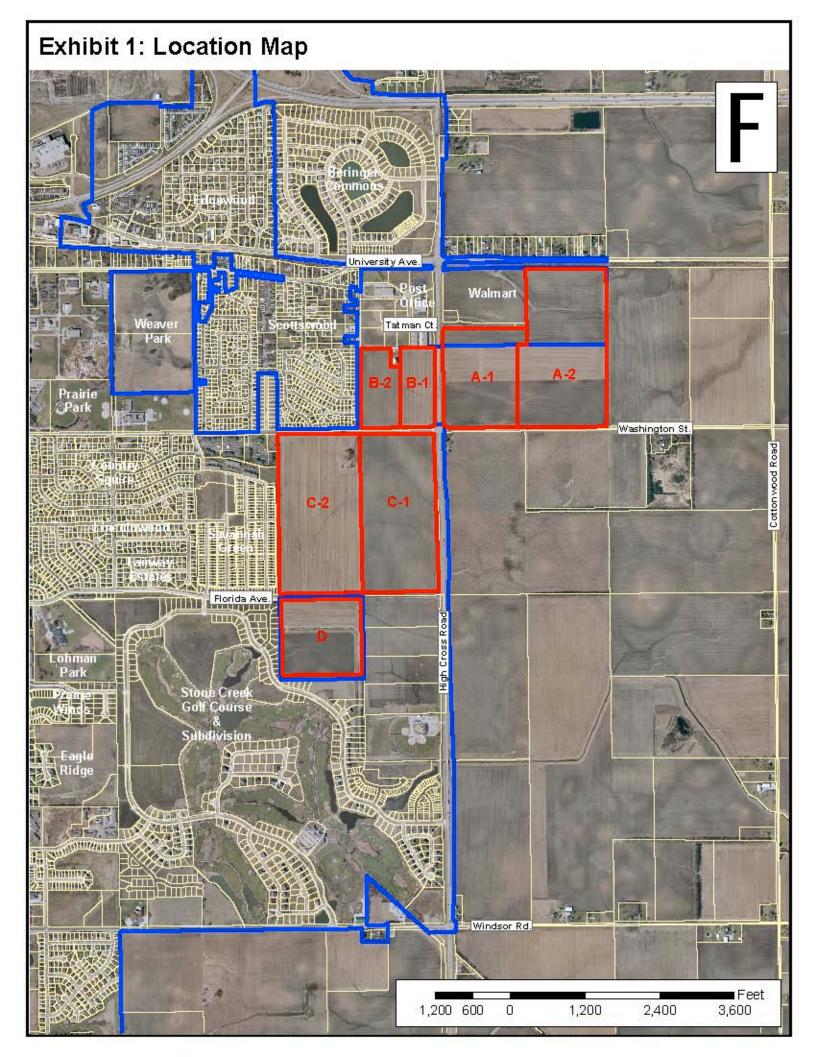
Exhibit 5: Mobility Map

Exhibit 6: Proposed Sidewalk and Multi-Use Trail Improvement Plan

Exhibit 7: Plat A-1
Exhibit 8: Plat A-2
Exhibit 9: Plat C-1
Exhibit 10: Plat C-2
Exhibit 11: Plat D

Exhibit 12: Menards Site Plan

Exhibit 13: Menards Building Elevations



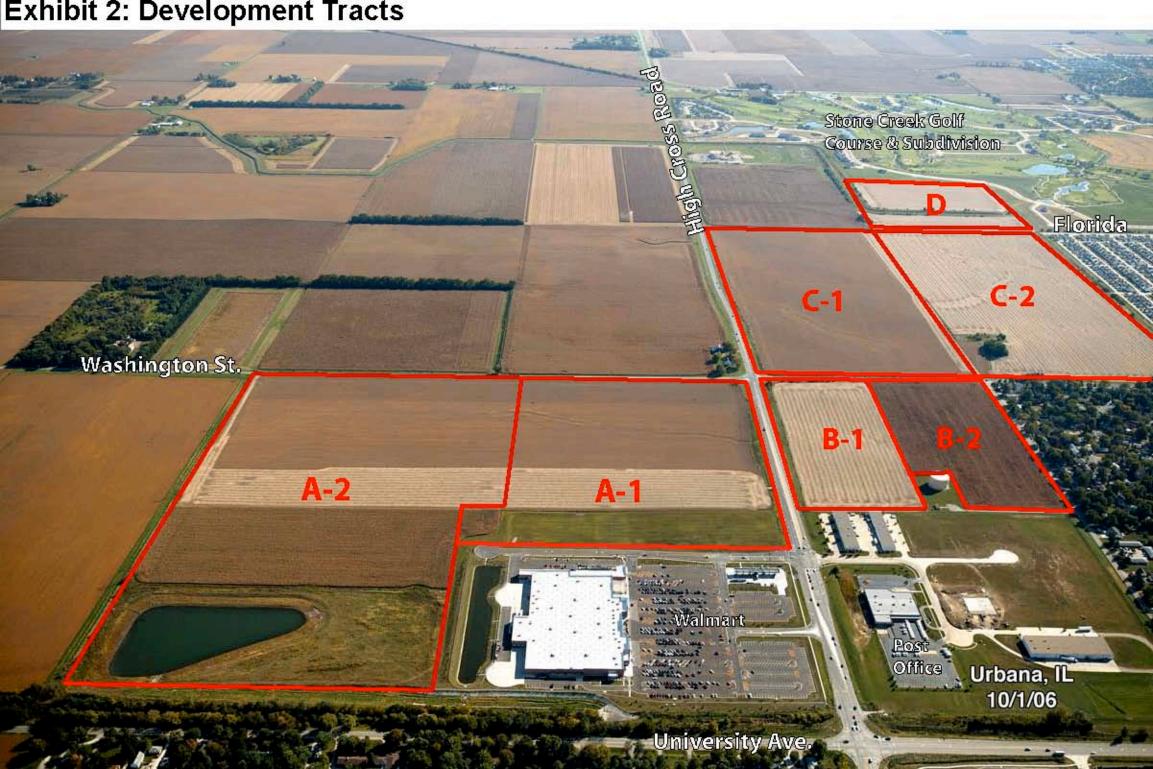
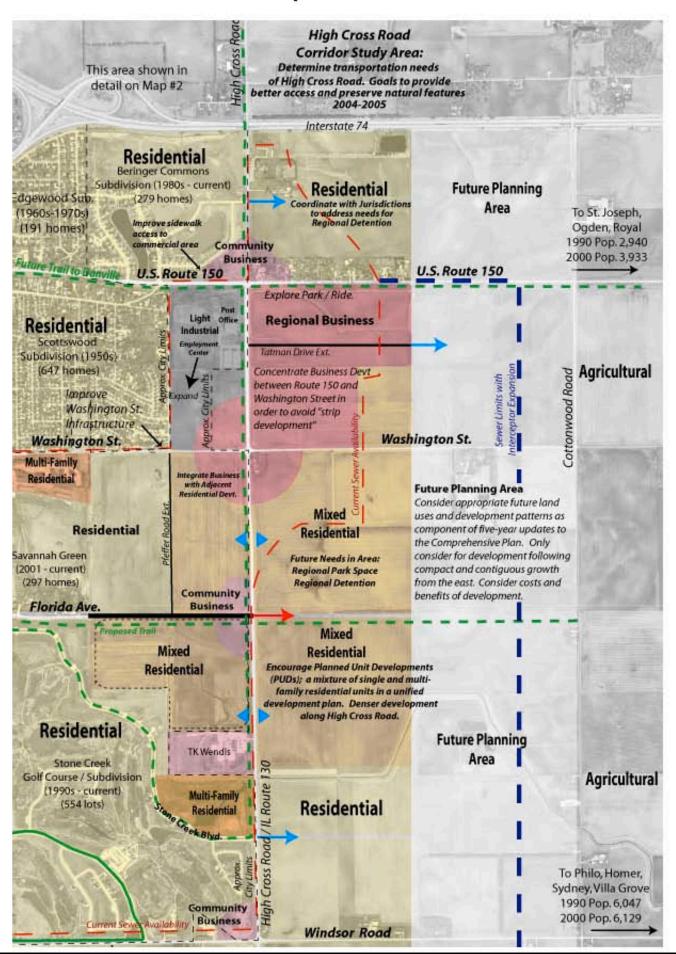
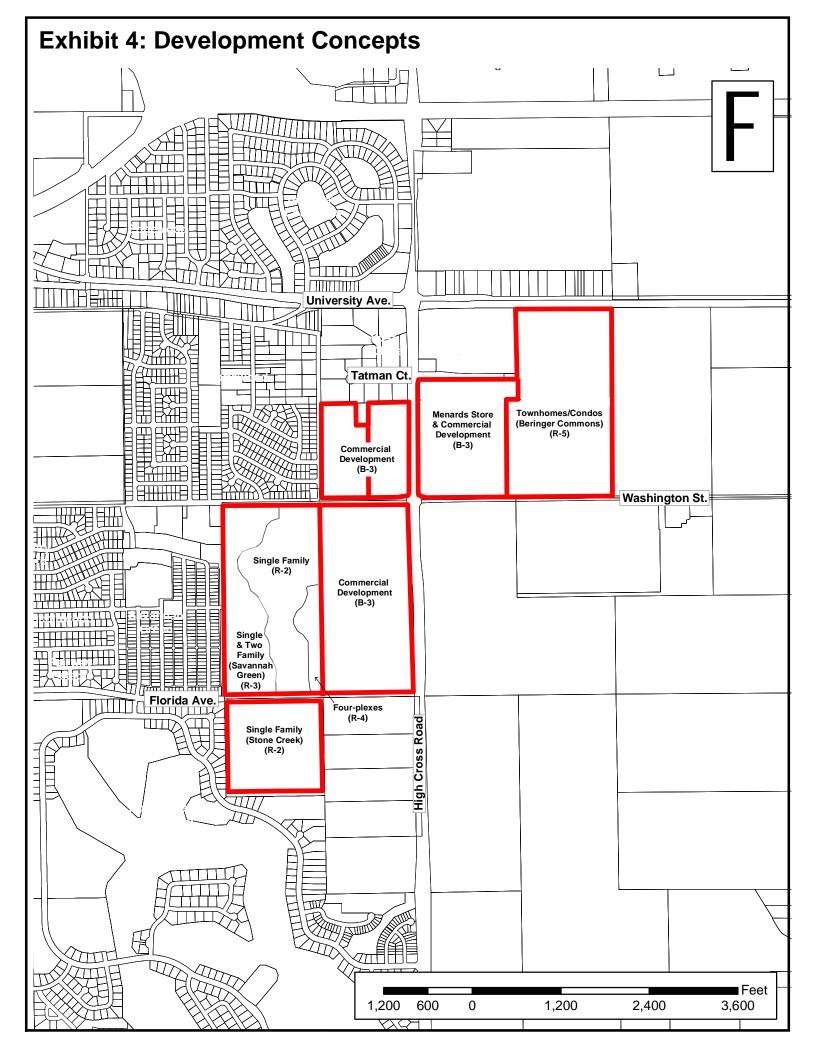
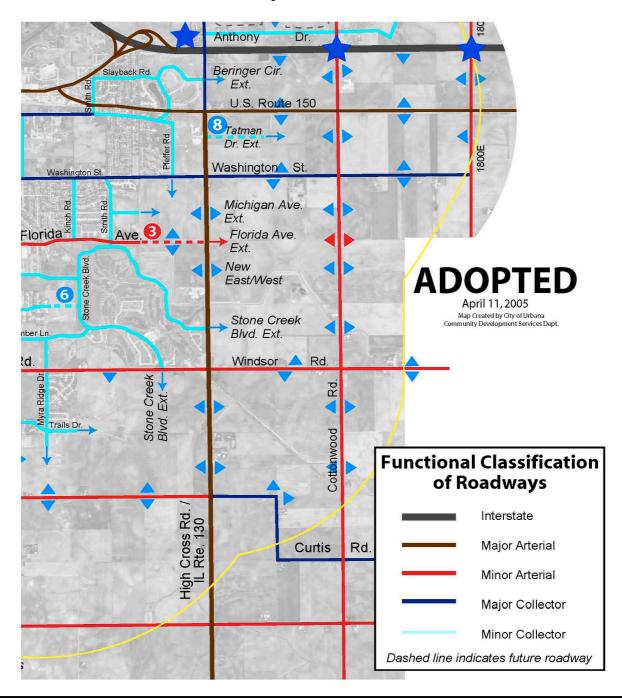


Exhibit 3: Future Land Use Map 2005 Urbana Comprehensive Plan

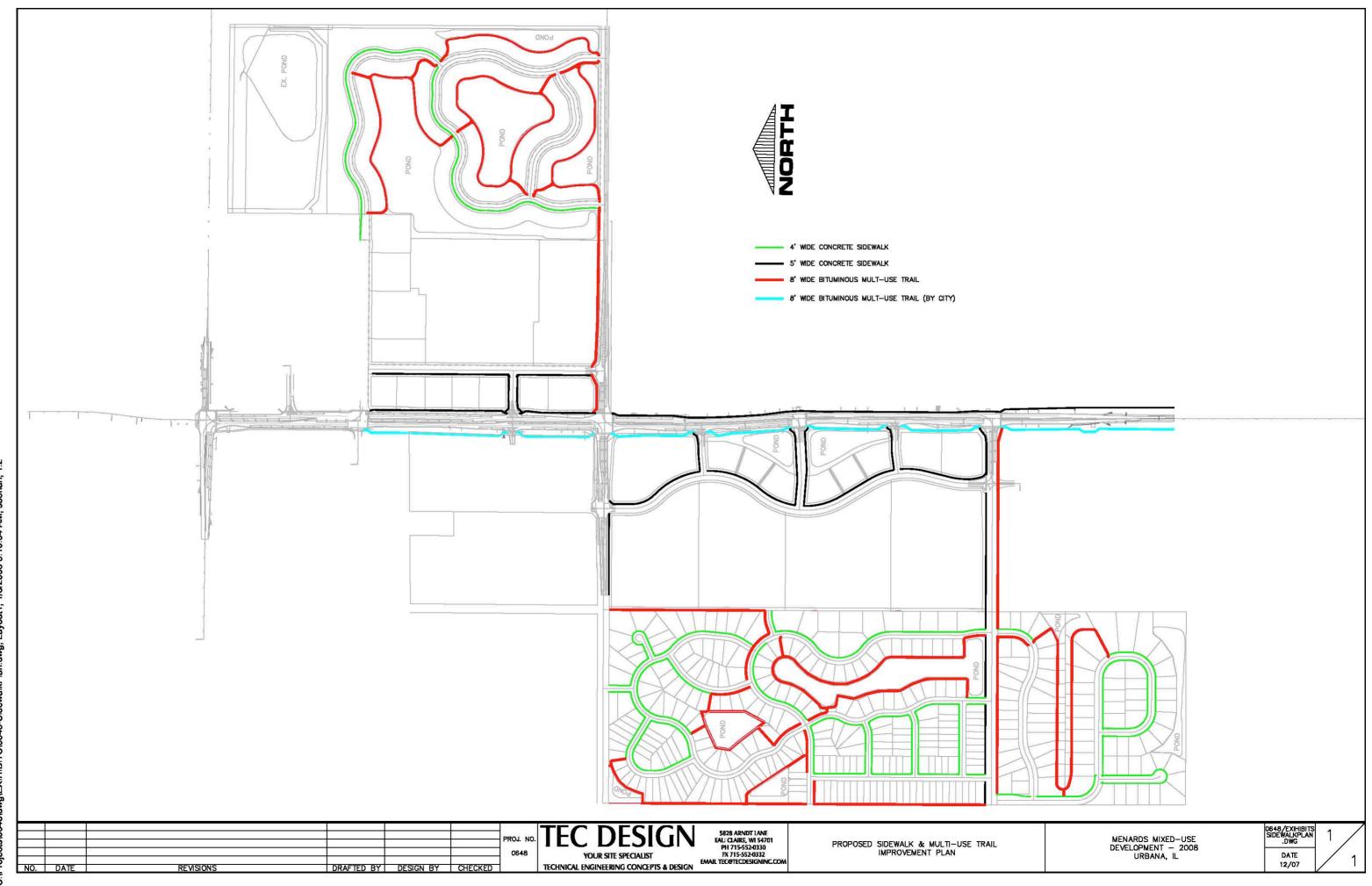


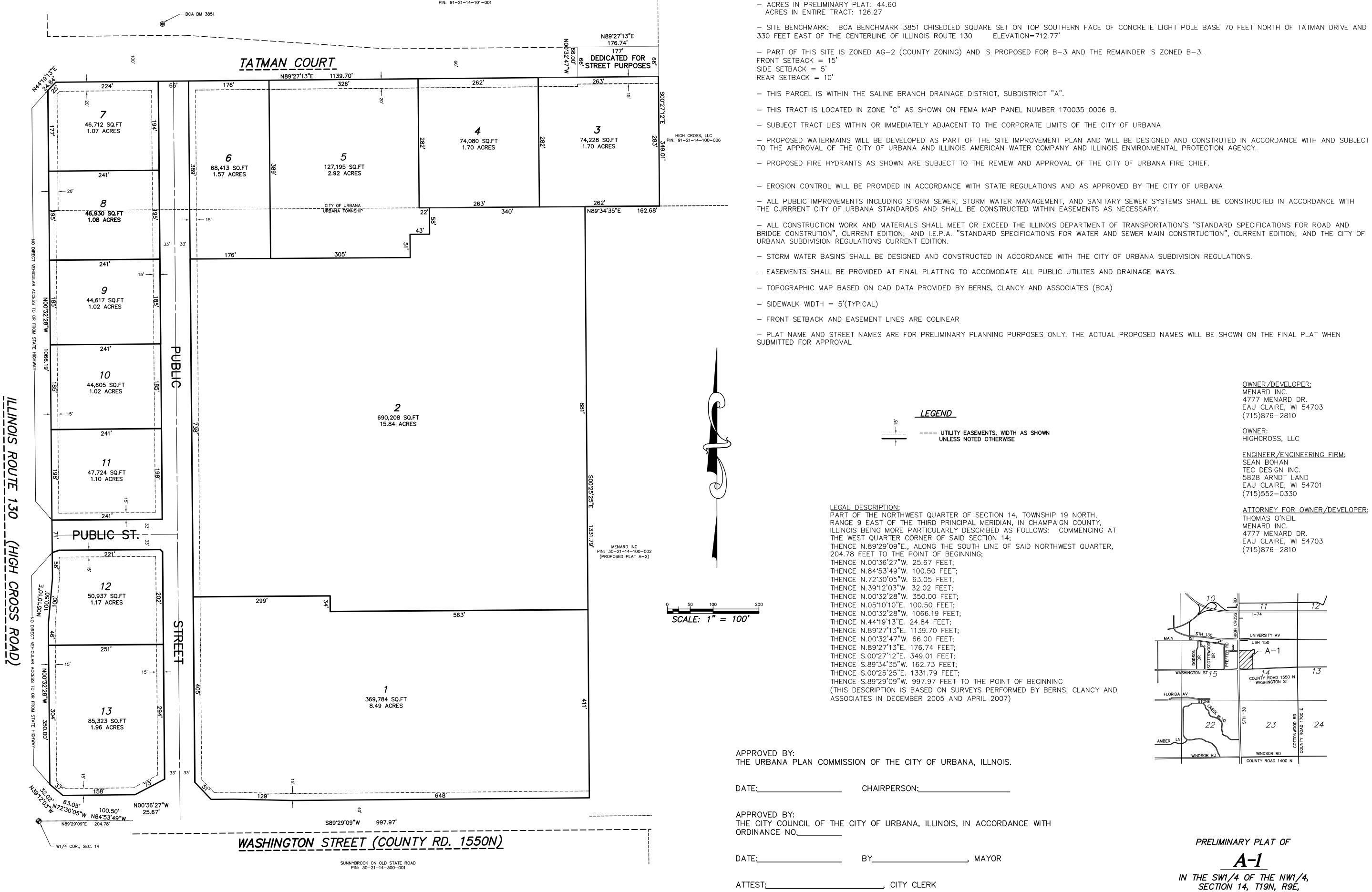


# Exhibit 5: Mobility Map 2005 Urbana Comprehensive Plan



#### Potential Projects Planned Roa dway Extensions Extending the Grid System Projectside ntified as needing additional Extending aconsistent system of collector and arterial Connectionsh ave been de termined and study to de termine ne cessi ty, design, roadways is critical to ensure adequate facilities are planned for ac cordingly. constructed in tandem with development. The map location and fun ction, economic, indicates general locations where the system shall be environme ntal and e cological impact. extended. The map identifies two different types of grid extension symbols: Olympian Drive relocation and extension west from U.S. Route 45 Anthony Drive connection between Lincoln Avenue and Willow Road Direction and appoximate location The exact location of roadways and/or Lincoln Avenue re-aligned no rth between Oaks Road and Olympian Drive right-of-way dedication shallbe determined Olympian Drive termination at U.S. Route 45 or continuation to High Cross Road depending on fators including (but not lineid Florida Avenue extended to east to High Cross Road to) proposed development plans, natural features Interstate 74 i nterchange all ternatives when needed as Urbana g rowseast. High Cross Road, Cottonwood Road, 1800 E and safety needs. Airport Road extended to Lincoln Avenue Pre-determined bcation forextension O'Brien Drive extended to Willow Road The desired location of roadways and/or Conside ration of interchange alternatives to include: right-of-way dedication isknown though futher Mumford Drive extended to Stone Creek Poul evard Rural Residential Development Area study is required to determine the final design North/South Collector between Brownfield Road and Ecological Areas Horizontal and vertical alignme ntsof Airport Road Note: Colorsindi catedassifi cation intersecting roads Tatman Drive extended east from High Cross Road Desired land use p atterns

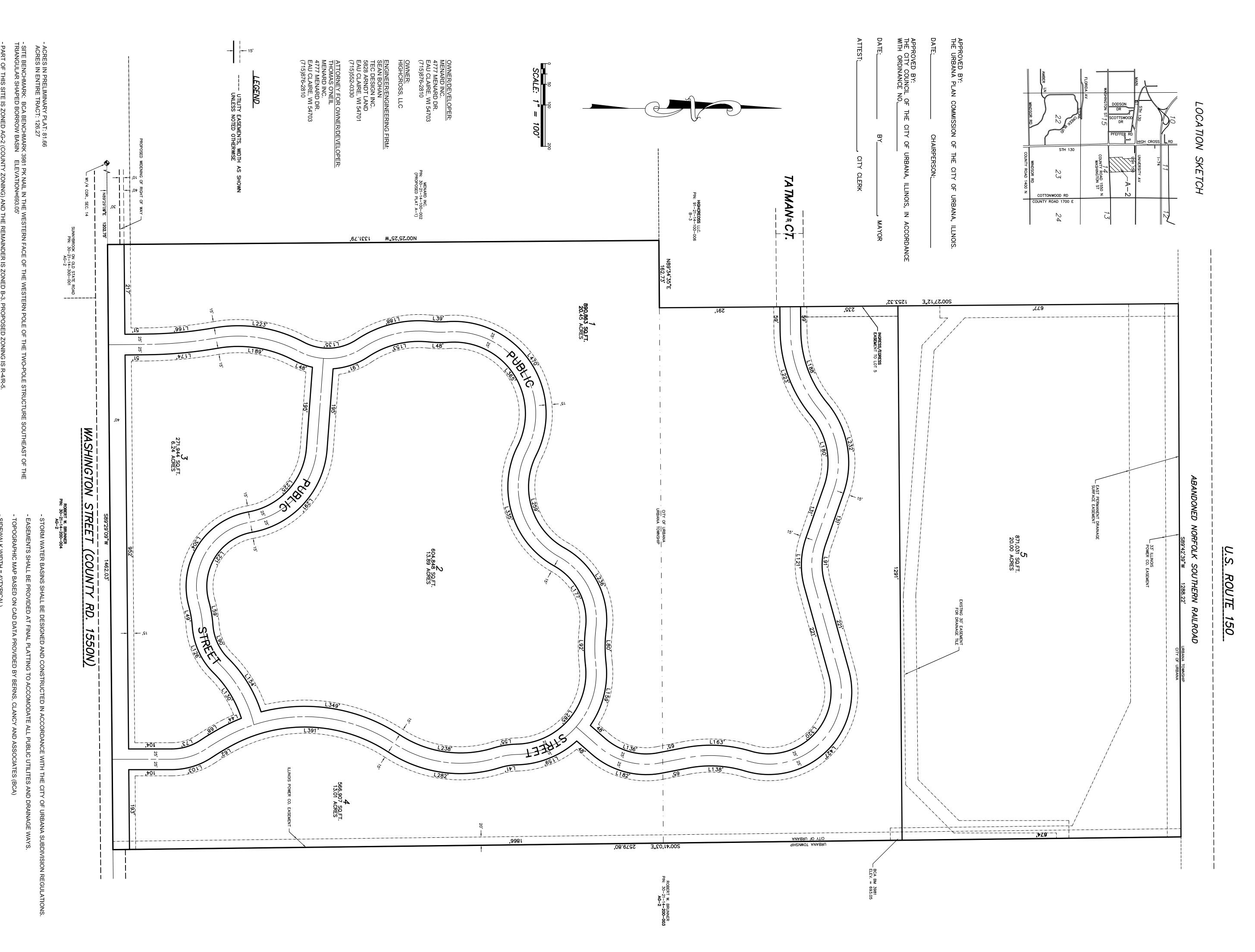




WALMART STORES, INC.

PREPARED BY TEC DESIGN, INC. CADD No. 0649PLAT

CITY OF URBANA, CHAMPAIGN COUNTY, ILLINOIS



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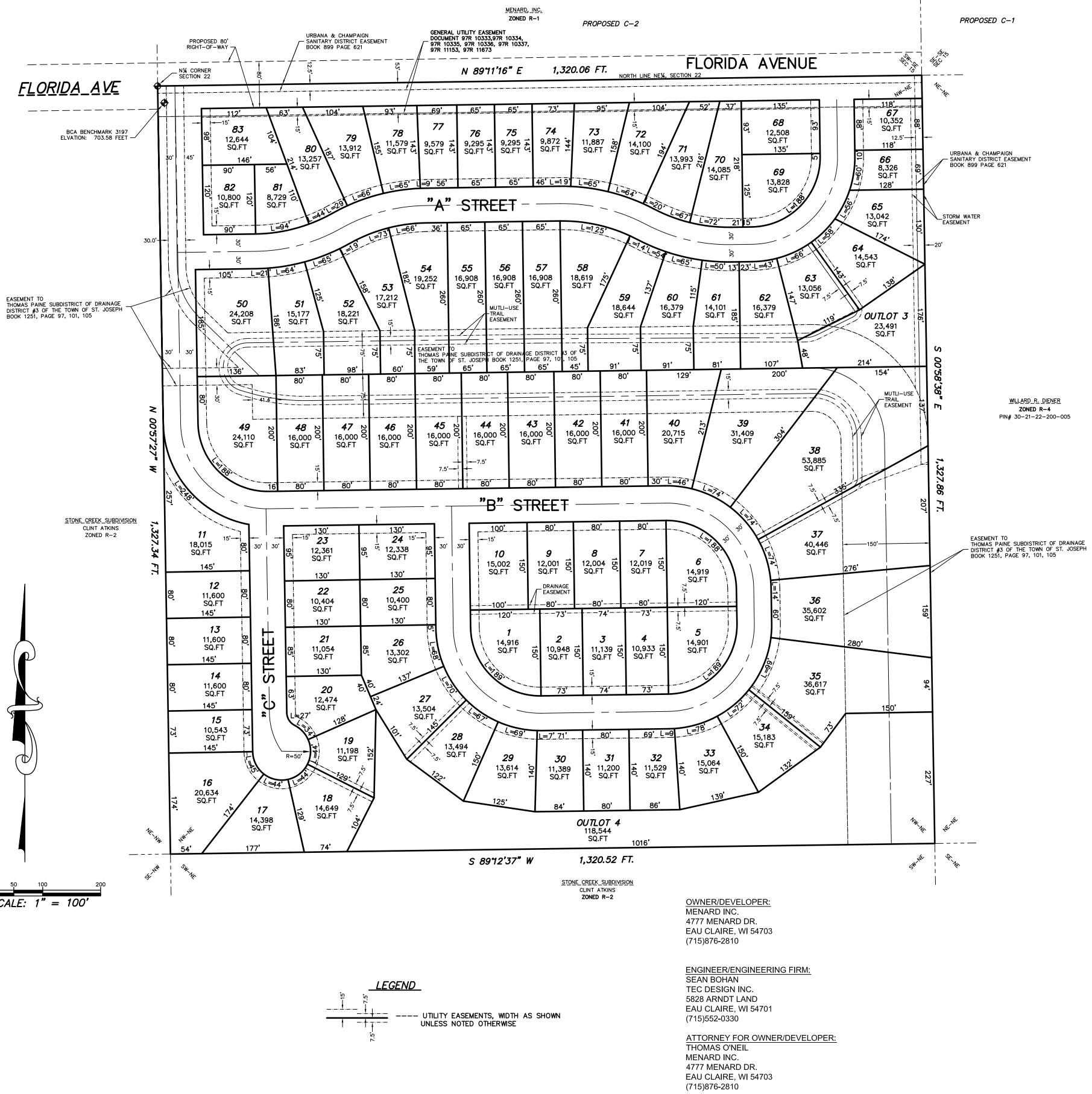
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EAU CLAIRE, WI 54703
(715)876-2810 FLORIDA E SUBDISTRICT #3.
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AOAD



- ACRAGE OF TRACT IS ±40.2 ACRES.

- SITE BENCHMARK: BCA BENCHMARK 3197 ELEVATION=703.58'

- THIS SITE IS TO BE REZONED FORM AG-2 TO R-2. FRONT SETBACK= 15'
SIDE SETBACK= 5'
REAR SETBACK= 10'

- SUBJECT TRACT LIES WITHIN 1.5 MILES OF THE CORPORATE LIMITS OF THE CITY OF URBANA

- THIS PARCEL IS WITHIN THE ST. JOSEPH DRAINAGE DISTRICT NO. 3.

- THIS TRACT IS LOCATED IN ZONE "C" AS SHOWN ON FEMA MAP PANEL NUMBER 170035 0006 B.

- PROPOSED WATERMAINS WILL BE DEVELOPED AS PART OF THE SITE IMPROVEMENT PLAN AND WILL BE DESIGNED AND CONSTRUTED IN ACCORDANCE WITH AND SUBJECT TO THE APPROVAL OF THE CITY OF URBANA AND ILLINOIS AMERICAN WATER COMPANY AND ILLINOIS ENVIRONMENTAL PROTECTION AGENCY.

- PROPOSED FIRE HYDRANTS AS SHOWN ARE SUBJECT TO THE REVIEW AND APPROVAL OF THE CITY OF URBANA FIRE CHIEF.

 EROSION CONTROL WILL BE PROVIDED IN ACCORDANCE WITH STATE REGULATIONS AND AS APPROVED BY THE CITY OF URBANA - ALL PUBLIC IMPROVEMENTS INCLUDING STORM SEWER, STORM WATER MANAGEMENT, AND SANITARY SEWER SYSTEMS SHALL BE CONSTRUCTED IN ACCORDANCE WITH THE CURRENT CITY OF URBANA STANDARDS AND SHALL BE CONSTRUCTED WITHIN EASEMENTS AS NECESSARY.

- ALL CONSTRUCTION WORK AND MATERIALS SHALL MEET OR EXCEED THE ILLINOIS DEPARTMENT OF TRANSPORTATION'S "STANDARD SPECIFICATIONS FOR ROAD AND BRIDGE CONSTRUCTION", CURRENT EDITION; AND I.E.P.A. "STANDARD SPECIFICATIONS FOR WATER AND SEWER MAIN CONSTRUCTION", CURRENT EDITION; AND THE CITY OF URBANA SUBDIVISION REGULATIONS CURRENT EDITION.

- STORM WATER BASINS SHALL BE DESIGNED AND CONSTRUCTED IN ACCORDANCE WITH THE CITY OF URBANA SUBDIVISION REGULATIONS.

- EASEMENTS SHALL BE PROVIDED AT FINAL PLATTING TO ACCOMMODATE ALL PUBLIC UTILITIES AND DRAINAGE WAYS.

 TOPOGRAPHIC MAP BASED ON CAD DATA PROVIDED BY BERNS, CLANCY AND ASSOCIATES (BCA)

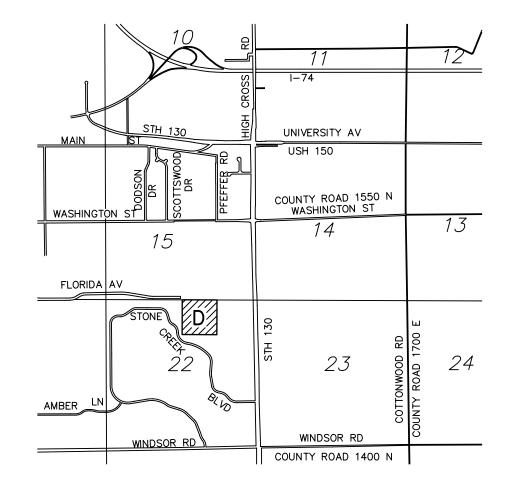
- SIDEWALK WIDTH = 4' (TYPICAL)

- FRONT SETBACK AND EASEMENT LINE ARE COLLINEAR

PLAT NAME AND STREET NAMES ARE FOR PRELIMINARY
 PLANNING PURPOSES ONLY. THE ACTUAL PROPOSED NAMES WILL
 BE SHOWN ON THE FINAL PLAT WHEN SUBMITTED FOR APPROVAL

THE NORTHWEST QUARTER OF THE NORTHEAST QUARTER OF SECTION 22, TOWNSHIP 19 NORTH, RANGE 9 EAST OF THE THIRD PRINCIPAL MERIDIAN, CITY OF URBANA, CHAMPAIGN COUNTY, ILLINOIS.

# LOCATION SKETCH



APPROVED BY: THE URBANA PLAN COMMISSION OF THE CITY OF URBANA, ILLNOIS.

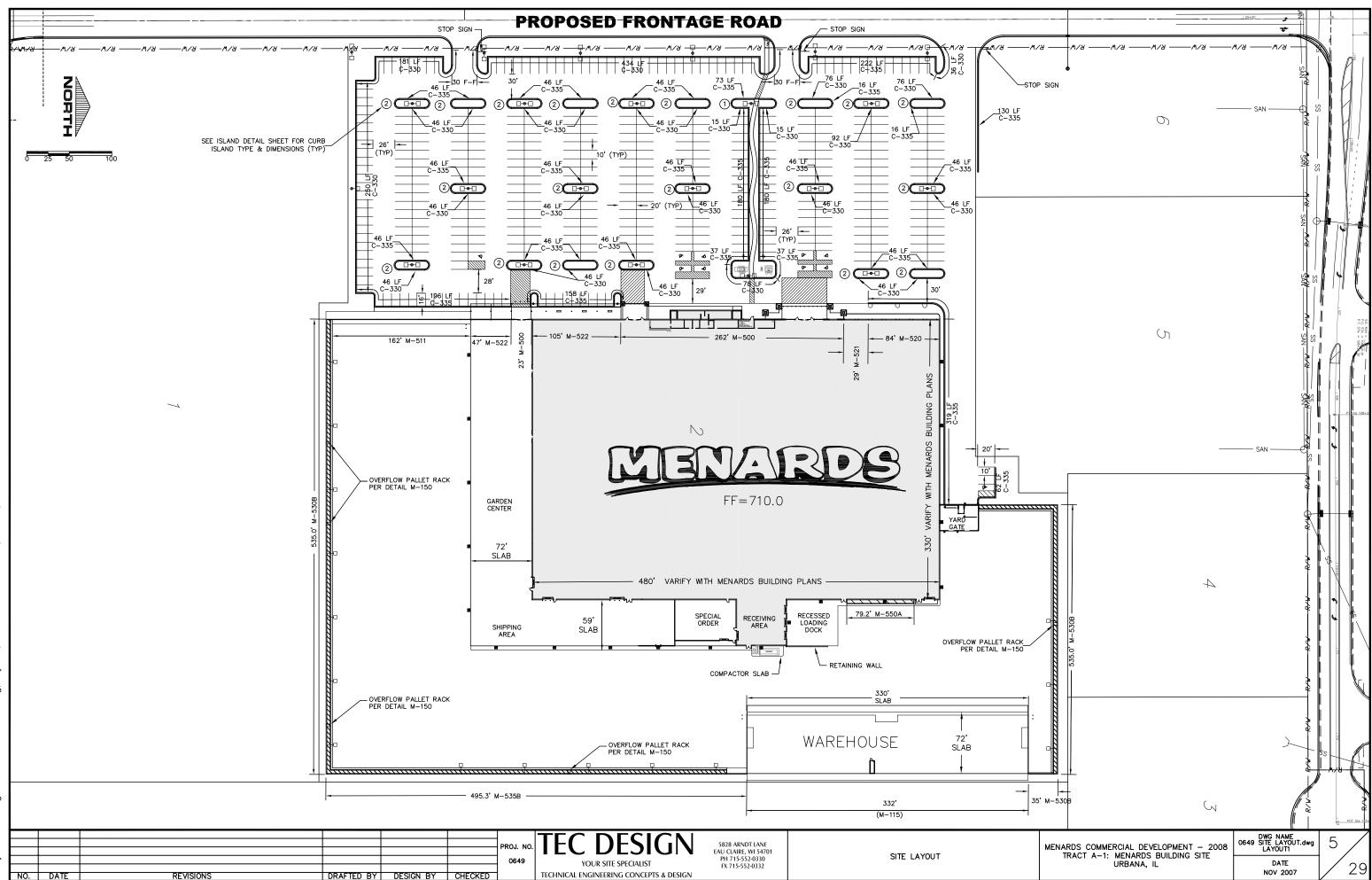
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APPROVED BY: THE CITY COUNCIL OF TH ORDINANCE NO.	•	ILLINOIS, IN	ACCORDANCE WITH
DATE:	BY		MAYOR

\_\_, CITY CLERK

PRELIMINARY PLAT OF

IN THE NW1/4 OF THE NE1/4
SECTION 22, T19N, R9E,
CITY OF URBANA, CHAMPAIGN COUNTY, ILLINOIS

ATTEST:



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