

COMMITTEE ON ENVIRONMENT AND PUBLIC SAFETY

NOVEMBER 28, 1994

Committee Members Present:

James Hayes, Esther Patt, Michael Pollock, Marya Ryan, Clifford Singer (Chairman), John Taylor, and Joseph Whelan

Committee Members Absent:

None

Staff Members Present:

Bruce Walden, Charles Gordon, Jack Waaler, Rod Fletcher, Bill Gray, Chief Adair, Phyllis Clark, and Mayor Satterthwaite

Others Present:

Robert Wease, Bill Burwell, Harold Green, Tina Mae Riexinger, Art Vincent, Darrel Foste, Howard Wakeland, Richard Wilson, Steven Frankel, Ernst Streng, Laura Huth, Charlie Smyth, Earl Creutzburg, Pat Watson, Diane Marlin, Blair Tuttle, Gopal Ravo, Shad Khan, Douglas Chien, Jennifer Pfluger, Matthew Wise, Rick Smeater, Jamie Ellis, Thomas Brown, Derrol Holberstadt, Vicki Price, Greta Gueman, Marcy Null, Jan Miller, Members of the News Media

Meeting Location:

Urbana City Council Chambers

There being a quorum, Vice Chair Ryan called the meeting to order at 7:10 p.m.

Additions to the Agenda and Staff Report

Mayor Satterthwaite presented a report on the solid waste process.

Previously the Intergovernmental Solid Waste Disposal Association (ISWDA) had the responsibility for solid waste planning locally. Among the ISWDA goals and objectives were increasing recycling and increasing waste reduction.

Although the ISWDA is effectively dissolved, some of the long terms goals were not abandoned.

Solid waste goals and objectives of this Council are to

reduce volumes of solid waste and the toxicity of that waste going into the landfills, implement volume based pricing as an incentive for recycling, waste diversion through recycling and reuse, source reduction, and some recycling and waste reduction education. Other goals are to continue to expand the materials that would be collected, promote cost savings and explore multi-family and commercial collection of recycling.

Mayor Satterthwaite stated that at the beginning of the process for this Council, he had a couple of meetings with some haulers and members of staff to see how some of these goals could be accomplished.

When those talks proved to be unproductive, the City began to center efforts on a contracting proposal for collection services.

Services that the contracting proposal entails are that the entire city would be served in an efficient manner as far as the wear on streets, number of trucks on the streets, and promotion of recycling and volume based pricing. The plan would also call for additional types of recycling materials and additional services for household hazardous waste collection, as well as recycling education. There would also be a choice of the type of service, curb or backdoor, once or twice a week.

In an attempt to find a solution to this controversial issue, Mayor Satterthwaite stated that he would like to establish some working committees, including haulers, environmentalists, concerned citizens and council members, much as the committees used with the landlord/tenant meetings.

Mayor Satterthwaite suggested that the review of the RFP be put on hold until after Solid Waste Working Group meetings to be held on December 6 and 13, 1994, at 4:00 p.m. at the Urbana Civic Center.

Ms. Patt moved to remove item 6, the Solid Waste RFP review from the agenda and replace it with discussion regarding recycling for apartments. The motion was seconded by Mr. Taylor.

Mr. Whelan requested a friendly amendment to include in that motion the concept of recycling and alternate solid waste proposals, broader than just apartments. There were no objections.

The motion carried by a voice vote.

Chairman Singer stated that he had a request from Mayor Satterthwaite to discuss items 9 and 11 after item 5. There were

no objections.

Chairman Singer moved the orders of the day, with discussion of item 9 to end at 9:10 and item 11 to end at 9:20. The motion was seconded by Ms. Patt and carried by a voice vote.

Minutes of Previous Meeting

Ms. Patt moved to approve the minutes of the October 24, 1994 regular meeting. The motion was seconded by Mr. Taylor and carried by a voice vote.

Petitions and Communications

Vice Chair Ryan stated that there are several members of the public present to speak to a possible development going into a neighborhood which they fear may have a negative impact on them.

Brian Bunzel, 6725 N. Trenton Road, Betty Schroeder, 203 W. University Avenue, and Joy Schroeder, 203 W. University Avenue, addressed the Committee regarding possible development in Urbana that would possibly force Betty Schroeder, 203 W. University Avenue, to sell her home.

Alice-Anne Kingston, 402 N. Lake Street, did not address the Committee, but requested that her position in support of preservation of residential living and home ownership rights be recorded.

Chairman Singer took the Chair at 7:40 p.m.

The following people addressed the Committee in opposition to the franchising system for solid waste:

Robert Wease	1411 E. Penn
Bill Burwell	707 S. Webber
Harold Green	303 E. Washington Street
Tina May Riexinger	704 E. University
Art Vincent	105 E. Mumford
Darrel Foste	409 W. Mary
Howard Wakeland	2213 Combes
Richard Wilson	P.O. Box 4241
Pat Watson	1003 Shurts

The following people addressed the Committee in support of the franchising system for solid waste:

Steven Frankel	409 W. Elm
Ernst Streng	609 W. Main
Laura E. Huth	504 1/2 E. Elm

Charlie Smyth

805 S. Coler

Not addressing the Committee, but requesting that their position be entered into the record in opposition to the franchising system:

Derrol Holberstadt

1401 E. Pennsylvania

Thomas Brown

1405 E. Pennsylvania

Jan Miller

1008 S. Garfield

Not addressing the Committee, but requesting that their position be entered into the record in support of the franchising system:

Earl Creutzburg

2302 Brookens Circle

Marcy Null

1111 W. Nevada

Greta Guzman

702 W. Elm

Jamie Ellis

618 W. Springfield

Rick Smeaton

712 W. Illinois

Matthew Wise

712 W. Illinois

Jennifer Pfluger

1006 Nevada

Douglas Chien

404 W. Elm

Shad Khan

609 W. Main

Gopal Rao

609 W. Main

Diane Marlin

309 W. Nevada

Blair Tuttle

507 W. California

Kay Evans

311 E. Nevada

Mr. Whelan presented petitions signed by 1,486 people who are opposed to franchising.

Budget Ordinance Amendment - Fire Station Location Study

Chief Administrative Officer Bruce Walden stated that in March, 1994, a group of representatives from the University of Illinois, the City of Urbana, and the City of Champaign met with the purpose of defining how fire service could be improved through cooperation.

A mission statement was drafted as follows: "To explore improved public safety and enhanced services to citizens served by the University of Illinois, the City of Urbana and Champaign Fire Departments through expanded cooperative and collaborative efforts." The short term goals that were agreed to were:

1. To investigate the level of services and resources available within each jurisdiction.
2. Explore opportunities to maximize the use of existing facilities, equipment, and human resources irrespective of political boundaries.

The process agreed to involved three principles:

1. That labor and management would jointly proceed in pursuit of these goals.
2. That we would maximize employee participation and information sharing at all levels of each organization.
3. Any meeting to discuss this effort would both open to labor and management.

This was signed by Bruce Walden, the President of the Urbana IFF, Steve Carter, City Manager of Champaign, and Vice-Chancellor Wendell, and the President of the University of Illinois IFF.

Since that time, there has been a considerable amount of work. The focus has been in 4 primary areas: training, fire station location, apparatus sharing and the standardization of apparatus, and fire prevention and public education.

Each of these focus areas will have recommendations and some of those will be acted on in the near future.

Regarding the fire station location committee, a request for proposal process has been completed and a consultant has been chosen to make recommendations on fire station locations. The consultant will perform two tasks:

1. Make recommendations for fire station locations, irrespective of political boundaries, to serve Champaign, Urbana, and the University of Illinois and future growth areas.
2. Make recommendations for optimum locations for fire stations for each individual agency for its political jurisdiction and growth areas.

A consultant has been selected (Pyro-Tech out of Massachusetts). The cost is to be shared equally by each agency (one third).

Staff recommends budget authorization up to \$10,000 for Urbana's share of the study.

Following debate, Mr. Taylor moved to send to Council Budget Ordinance Amendment - Fire Station Location Study. The

motion was seconded by Mr. Whelan.

Chairman Singer offered a friendly amendment to ask that a recommendation come back that this be done without the Budget Amendment increasing the total authorized expenditures. There were no objections.

Following further debate, the motion, as amended, carried by a voice vote.

Intergovernmental Agreement - Olympian Drive Location Study

Chairman Singer explained that Olympian Drive is normally called TR151 and is a major road across the north end of the City.

Public Works Director Bill Gray stated that earlier in the year he was a part of an Olympian Drive Subcommittee, made up primarily of Champaign-Urbana Area Transportation Study (CUUATS) members, to discuss the next step in developing the Olympian Drive corridor between Interstate 57 and U.S. 45/Cunningham Avenue.

Representatives from Champaign County, the Illinois Department of Transportation (IDOT), CUUATS, the City of Champaign, along with Mr. Gray, have met several times this year to discuss the process for implementing a Location Study, and how a consultant to perform such a study would be selected.

The purpose of the Location Study would be to determine a specific corridor for Olympian Drive, as well as identifying environmental issues, utilities to be located within the corridor or to be relocated within the corridor, take into consideration development in the area and gather concerns from those involved.

The study would identify projected traffic volumes and the number of lanes required for such an improvement as well as costs and potential phasing for such an implementation.

The Location Study would take approximately 18 months at a preliminary cost of \$600,000. CUUATS has approved using federal dollars to pay fifty percent of the cost of the study. The remaining costs would be shared equally between Champaign and Urbana, and Champaign County at approximately \$100,000 each. Funds in the amount of \$50,000 have been provided this year in anticipation of this study. The study would overlap into Fiscal Year 95/96. The Subcommittee is in the process of selecting a consultant which should be done by mid-January 1995 and the study should begin in April.

The City Council has the option of directing the Mayor to sign an agreement which would commit the City to one-sixth

share of the total study cost, alter the agreement to some other percentage of cost-share or do nothing.

Staff recommends that the City Council direct the Mayor to sign the "Intergovernmental Agreement."

In response to a question from Ms. Patt regarding the split for the cost of the study location being the split for the entire project, Mr. Walden stated that was not necessarily the split for other costs.

Mr. Pollock stated that this project is crucial and will take many years to be completed. If the money is approved and the study is finished and reported, what is the possibility of the funds being available for this project?

Mr. Gray stated that when the document is completed, the next step is the design of the roadway. This project would be broken up in to three to four phases. Funds would be requested from many agencies. CUUATS and the Surface Transportation Program (STP) urban monies would be major funding sources. Bridges over railroads, the Interstate Commerce Commission or other railroad funding could be available. Locally, motor fuel taxes would be used and a possibility of IDOT money, especially for intersections of Route 45 and TR151. There will probably be four or five funding sources involved in a project of this magnitude.

Mr. Taylor moved to send to Council the recommendation that the Mayor sign an "Intergovernmental Agreement" which would commit the City to a one-sixth share of the total Location Study cost, which is estimated to be \$100,000. The motion was seconded by Mr. Hayes.

Following further debate, the motion carried by a voice vote.

Resolution Authorizing Staff To Apply For Community Policing Grant

Mr. Walden stated that staff is operating under a deadline of December 31, 1994. Staff is asking for authorization to apply for the additional community policing officers. Staff is trying to determine the financial ramifications for in the future in terms of commitments of this program. We do not have all of the answers at this time.

Responding to a question from Mr. Pollock regarding the number of COPS, length of time and funding, Mr. Walden responded that the number of COPS was 3, and the funding was up to \$75,000 per officer over three years. The City would need to make a

commitment for 3 years beyond the 3 year funding cycle. Mr. Walden stated that there is no definite plan for how the COPS would be funded after the three year funding period. The City would not accept the officers without knowing what future impacts would be on the City's budget.

Chairman Singer stated that the definition of policing is sufficiently flexible that the total impact on the budget can be mitigated by appropriate redistribution of personnel.

Mr. Walden stated that redistribution of police personnel is not possible within the grant guidelines.

Mr. Pollock moved to send a Resolution Authorizing Staff To Apply For Community Policing Grant to Council. The motion was seconded by Mr. Taylor and carried by a voice vote.

Purchase Of Railroad Right-Of-Way - Washington to Florida

Mr. Pollock pointed out that this purchase also includes a piece of railroad property in downtown Urbana in addition to the section between Washington and Florida.

In response to Mr. Hayes question regarding whether the \$2,000 purchase price would be for both sections, Mr. Gray stated that it would.

Mr. Pollock inquired whether the purchase price or surveying costs will be included in the assessment program for that property or is that something that the City will absorb? Mr. Gray stated that the original intent was to include those costs as part of the total project cost so it would be distributed among the property owners.

Mr. Pollock moved to send Purchase Of Railroad Right-Of-Way - Washington to Florida to Council. The motion was seconded by Mr. Taylor and carried by a show of hands vote.

Apartment Building Recycling

Ms. Patt stated that she requested this be put on the agenda because she is concerned that time is running out on taking any action on this issue in the coming year.

People both for and against contracting garbage collection feel recycling services for apartments is important. When we look at our goals, if there is some agreement that the main goal is to reduce the volume of garbage that is landfilled, and that one of the main ways of doing that is recycling. Not addressing the households that are not receiving recycling services is a mistake.

Ms. Patt moved to direct staff to prepare a proposal for requiring recycling services to be provided to apartment buildings. The motion was seconded by Ms. Ryan.

Ms. Patt stated that if the City waits much longer it will be faced with opposition to implementing this in 1995 because many apartment owners start signing leases for the 1995-96 lease year in January and February. This will have an impact on lease agreements and needs to be done soon, or put off until 1996. It is important to make a decision soon.

Mr. Whelan stated that he supports this issue and is glad to see it back on the agenda. Mr. Whelan further stated that it is mentioned in his licensing resolution.

Mr. Whelan further stated that Mayor Satterthwaite has opened the door for further discussion and it is for that reason that other alternatives are being presented tonight. What Ms. Patt is suggesting needs to be entertained within the framework of the major garbage plan, whatever it turns out to be. To move forward with recycling for apartments could be a mistake and it should be held off until after the solid waste working group meetings.

Mr. Pollock stated that this motion does not rely on or need to be integrated with the solid waste plan for single family residences. In both proposals before the previous Council, there was a requirement for recycling for multi-family dwellings. Now is the time to start addressing this issue.

Ms. Ryan stated that she is in favor of moving forward on the issue of multi-family recycling. Picking up recycling is a straight forward issue.

Mr. Taylor stated that it was his understanding that staff would be addressing extending recycling to apartments at the two meetings the Mayor has planned for December.

Ms. Patt stated that she expects that apartments will not be discussed at these meetings. She wants to be sure this issue is on the table.

Mr. Taylor stated that it might be appropriate to address apartments at these meetings and that staff could be prepared to discuss these issues.

Mayor Satterthwaite stated that the two meetings set up in December would focus around residential service.

Chairman Singer stated that there is a range of

considerations in doing apartment recycling. One is that owners of apartment complexes of over 4 units be forced to construct a holding pad for all possible recyclable materials or another would be to allow metal and glass containers to be placed on existing parking spaces, which is far more economical to the apartment owners.

Chairman Singer suggested that there be a sense of the Committee that the Public Works and Finance Departments should estimate the marginal savings due to reduced trash hauling costs from expanded recycling at apartments. The procedures should be recommended for expanding any of the following categories where net costs of recycling are less than the savings due to reduction of hauling volumes. These include recycling high-density, non-weatherable items (glass and metal), low-density, non-weatherable items (plastics), and low density, weatherable items (paper and cardboard). The City may allow required parking spaces to be used for recycling. Contract provision of recycling services may become widely available and/or require its haulers to provide or contract for provision of recycling services at cost to facilitate the establishment of such recycling services.

Mr. Whelan stated that Mayor Satterthwaite has very wisely opened the door to further discussion to try to work with all the players in the solid waste issues. To introduce new ideas at this time that might confuse these issues is unwise.

Mr. Pollock stated that he sees this as a separate issue from the RFP for franchising and it should not be discussed at the meetings. Mr. Pollock further stated that he sees no reason not to start to look at this now.

Mr. Hayes stated that one of the problems with the whole issue is the number of people in the community that do not understand the concept of recycling. It will be difficult to move the people who are less interested in recycling until the process is in place and they can see the benefits.

Mr. Pollock suggested that Ms. Patt put together a motion with specific requests for action from staff, listing what the process should entail and what should come back from them.

Chairman Singer asked Ms. Patt when she felt this information should be presented by staff? Ms. Patt replied she would like it by the end of January.

Chairman Singer inquired of Mr. Walden whether or not this is an achievable task? Mr. Walden asked how big a priority this is and if it can be done without increasing expenditures? If we pursue another arrangement for solid waste, staff will be

extremely busy with that. Is this a high enough priority to hire someone to do it?

Mayor Satterthwaite stated that he feels the issue for the special meetings is to discuss the concerns regarding residential recycling, yardwaste, and refuse.

Mayor Satterthwaite stated that with all staff has going on right now, it might be difficult to get an ordinance together for apartment recycling, but that does not mean that we can't "put it into the pot" to work on. The commercial and residential recycling issues are independent of each other.

Mr. Pollock stated that if we start on this tonight and it is done properly, it could not be completed by the end of January.

Mr. Taylor suggested that if staff is going to pursue apartment recycling independently, it come back with three approaches to apartment recycling:

1. Apartment recycling within a franchising system.
2. Apartment recycling within a licensure system.
3. Apartment recycling within a Champaign style ordinance, where the haulers do recycling for both residential and apartments.

Chairman Singer requested feedback on the suggestions that he read.

Ms. Patt inquired if the implication is that the hauler would reduce the cost is an attempt to direct trash hauling costs? Chairman Singer stated that it was not.

Chairman Singer suggested to amend Ms. Patt's motion by adding "accounting for future increases in fuel and tipping costs".

Mr. Pollock asked Environmental Manager Rod Fletcher if he understands the motion before any amendments.

Mr. Fletcher stated it was his understanding that Committee is looking for various options that could be reviewed by Committee to investigate apartment recycling within the corporate limits.

Chairman Singer moved to table discussion until next week's Council meeting. The motion was seconded by Mr. Hayes.

Mr. Pollock moved to amend the motion to the next Administration & Finance Meeting. The motion was seconded by Ms.

Patt and after debate, the motion carried by a voice vote.

The motion to table, as amended, failed by voice vote.

Chairman Singer moved to amend the motion by adding item II.B. as read earlier by Chairman Singer, with the addition of the wording to read after volumes "accounting for expected future increases in fuel and tipping costs" and with the words "hauling franchisees" replaced by "haulers". The motion was seconded by Mr. Taylor.

Mr. Pollock made a friendly amendment to the motion to include in the direction to staff "recommendations and discussions or options of how to determine what materials this program should include." The amendment was acceptable to the mover and seconder.

Ms. Patt restated the motion, as amended, that staff is to present various options that could be reviewed by Committee to investigate apartment recycling within the corporate limits and to review various options and possible types of materials that could be included in such a program.

Following further debate, the motion carried by a voice vote.

Chairman Singer requested that this item be put on the next Council agenda.

Chairman Singer stated that the City faces two fundamental problems. One is the question of where the City is in the continuum of recycling. The second is whether it is best to have one contractor do the solid waste management or if it is most efficient to allow all local business the opportunity to have that business.

HOME/Consolidated Plan Discussion

Mr. Walden stated that Ms. Getchius was of the opinion that this was going to be removed from the agenda.

Chairman Singer stated if there were no objections this would be removed from the agenda and put on next week's Council agenda.

Mr. Pollock stated that he objected to this being on Council agenda without being discussed at Committee and requested this be put on the agenda for the meeting of the Committee on Administration and Finance.

Chairman Singer requested that HOME/Consolidated Plan Discussion be put on the agenda for the Council meeting next week.

Mr. Whelan left the meeting.

Employment and Economic Development

Ms. Patt stated that her memo to Chairman Singer originated from the goal setting session in September and later was on Committee agendas.

The conversation centered around the gap between wages and housing costs.

Chairman Singer stated that Ms. Patt's memo suggests three courses of action. One is to get started on responses to requests for proposals in this area. The second would be contact private agencies that provide job counseling or training. The third course is with respect to ask the Human Relations Committee for direction about how city resources could better be used to eliminate the barrier of discrimination and enhance job opportunities for the City of Urbana.

Chairman Singer moved that the Committee request the Township Supervisor and Chief Administrative Officer to consult on procedures for developing a request for proposals to follow the lines of Ms. Patt's memo, that Committee Chair be asked to contact the list of agencies concerning the programs that they offer and that Ms. Patt be asked to ask the Human Relations Commission for direction about how city resources could better be used to eliminate the barrier of discrimination and enhance job opportunities for the City of Urbana. The motion was seconded by Ms. Patt.

Mayor Satterthwaite stated that he doesn't understand the meaning of the request for proposals that Chairman Singer is discussing.

Chairman Singer stated that the requests for proposals would address identifying opportunities for jobs that pay \$10.00/hour or more and then identifying the training or education necessary to acquire such a job.

Mr. Pollock asked after Committee receives an idea for the request for proposal, who is going to pay for it and what is it going to cost?

Chairman Singer stated that perhaps it could be paid for with matching grants through other agencies.

Mr. Pollock stated that if members of the Committee want to pursue this, the results would be interesting but the Chief Administrative Officer should be left out of the process.

Mr. Taylor stated that a lot of the issues that are

brought up in this memo are addressed in Economic Development Corporation meetings. A lot of work is being done already. This motion is a duplication of effort.

Ms. Ryan stated that she is uncomfortable with the motion. She stated that she didn't feel Ms. Patt created the memo to be put on the floor as a motion and in trying to do that, the Committee is putting forward something that is not yet ready.

Ms. Ryan proposed a friendly amendment to keep items dealing with surveying local public and private agencies that provide job training or counseling and asking the Human Relations Commission for direction about how city resources could better be used to eliminate the barrier of discrimination and enhance job opportunities for Urbana residents and drop identifying opportunities for jobs that pay \$10.00/hour or more and then identifying the training or education necessary to acquire such a job.

Chairman Singer stated that he would prefer to table this and get a better form of motion that everyone could support. Mayor Satterthwaite agreed with Ms. Ryan, this item is not ready for Council.

Chairman Singer asked to have Employment and Economic Development put on Council agenda.

Ms. Patt stated that she wrote this memo to Chairman Singer at his request for her to take action. The intent of the memo was to give Chairman Singer direction that might help him. These are her ideas and if Chairman Singer wants to do more homework and put more substance to her ideas, otherwise the discussion will continually be repeated. Ms. Patt requested that Chairman Singer withdraw his request to have this put on Council agenda.

Following further debate, Chairman Singer requested that Employment and Economic Development be put on the next Council agenda.

Handicapped Parking - Urbana Post Office

Mr. Pollock moved to consider Handicapped Parking - Urbana Post Office at the Committee on Environment and Public Safety meeting on January 23, 1995. The motion was seconded by Ms. Patt and carried by voice vote.

Mr. Pollock left the meeting.

Intergovernmental Principles

Mayor Satterthwaite stated that this spring the Institute of Government and Public Affairs at the University of

Illinois sponsored a series of seminars called Project 2000 Plus that focused on intergovernmental cooperation, particularly in Champaign County.

The participants, which included many public and private organizations, agreed to a set of "Principles of Intergovernmental Cooperation" and to seek approval by their respective boards.

Mayor Satterthwaite requested approval of these principles.

Mr. Taylor moved approval of these principles. The motion was seconded by Ms. Patt and carried by a voice vote.

The next meeting of the Committee on Environment and Public Safety will be Monday, January 23, 1995 at 7:30 p.m. in the Urbana City Council Chambers.

Adjournment

There being no further business to come before the Committee, Chairman Singer declared the meeting adjourned at 10:45 p.m.

Respectfully submitted,

Elaine Taylor
Recording Secretary

**This meeting was broadcast on cable television.